
AGENDA ITEM NO: 11

Report To: Community Health & Care
Partnership Sub - Committee

Date: 26th February 2015

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Report No:
CHCP/18/2015/DG

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Subject: Inverclyde CHCP – NHS Continuing Care Facilities and
Community Services for Specialist Nursing Older People's
Dementia and Adult Mental Health Intensive Supported Living

1.0 PURPOSE

- 1.1 To update the CHCP Sub-Committee on the current progress of provision of new NHS Continuing Care facilities on the IRH site and of the commissioning process for the provision of specialist nursing care for older people with dementia and adult mental health supported living service in Inverclyde.
- 1.2 To note the amended timescale for submission of the Full Business Case to the Scottish Government Investment Group from November 2014 to February 2015.
- 1.3 To note the Final Business Case was approved by the Quality and Performance Committee of NHS GG&C Board on 20th January 2015 to enable submission to the Scottish Government Investment Group [CIG] for consideration on 28th February 2015.
- 1.4 To note the revised timetable for the provision of services and Ravenscraig Hospital Closure timetable.

2.0 SUMMARY

- 2.1 Inverclyde CHCP is commissioning the NHS Continuing Care and Social Care community elements of service in separate contractual arrangements. A previous report on progress went to the CHCP Sub-Committee meeting of 23rd October 2014.
- 2.2 NHSGG&C / Inverclyde CHCP is in the process of procuring 42 NHS mental health continuing care beds, (30 for older persons and 12 for adults). The procurement vehicle for the development and management of the facility is HUB West Scotland. The buildings will be leased to Hub West Scotland for the duration of the 25 year contract after which time the ownership will transfer back to NHSGG&C or successor body.
- 2.3 The Scottish Government's Capital Investment Group (CIG) approved the Initial Agreement to progress this project under the HUB West Scotland arrangement on 21st March 2013. The Inverclyde final pre-stage one key stage review was agreed by the Scottish Government's Scottish Futures Trust on 20th December 2013. The Outline Business Case was agreed by the Q&P Committee on 21st January 2014.

The Outline Business Case was approved by CIG on 11^h March 2014 to progress to Full Business Case approval on 28th October 2014, and financial close in November 2014.

The submission of the Final Business Case was deferred to February 2015 to enable further consideration of the best value for money option in respect of this and other HUB West Scotland projects with NHS GG&C. The outcome of this work confirmed this project will continue to be taken forward on a standalone basis. This has impacted slightly on the timescale for final delivery of the project.

- 2.4 The Final Business Case was approved by the Quality and Performance Committee on 20th January 2015. This has been submitted to the Scottish Government Investment Group for consideration on 28th February 2015, with financial close on 27th February 2015.
- 2.5 A design workshop was held on 3rd May 2013 to inform the architectural design. This was submitted for planning consent on 23rd January 2014, and approval granted on 14th April 2014.
- 2.6 The design is complemented by a detailed Arts and Environment Strategy. This will include works from the local arts community, and will also engage with community and voluntary groups in providing both art works and activities throughout the year for service users and carers. This work alongside the building architects will ensure the final building reflects the artistic aspirations of the people who will use the facility. A Communication Strategy is being implemented.

FOR THE COMMUNITY SERVICES

- 2.7 The provision of 8 self-contained flats for adults currently living in Ravenscraig Hospital is progressing. The accommodation is being provided in conjunction with a local Registered Social Landlord. The Registered Social Landlord is currently progressing with refurbishment of the accommodation.
- 2.8 The care provider contract to support the 8 individuals has been subject to tender. The outcome of this is the subject of a separate report to the CHCP Sub-Committee on 26th February 2015 to award the contract.
- 2.9 The older person specialist mental health provision for 12 specialist nursing home places enabling rapid response to people with increased needs for care has been subject to a tender process. Work is continuing through direct discussions with interested parties using the negotiated procurement route in order to secure this service.
- 2.10 In addition to the above there is a need to strengthen the community infrastructure for older people with mental health needs. This will be tied into the Dementia Strategy Action Plan.
- 2.11 The timetable for closing Ravenscraig Hospital is now August 2016. The new NHS Continuing Care facility will have a 12 month build timetable commencing in April 2015. The work to provide community facilities currently concluded will enable contracts to be issued from April 2015.

3.0 RECOMMENDATIONS

- 3.1 To note the report on the development of NHS Continuing Care facility.
- 3.2 To note the progress on the work for the community facilities and service, that are funded through agreement with NHSGG&C on a non-recurring transitional funding basis until Ravenscraig Hospital is closed when resource transfer will be available.
- 3.3 To note the revised timetable for the closure of Ravenscraig Hospital.

Brian Moore
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Inverclyde Community Health & Care Partnership

4.0 BACKGROUND - NEXT STEPS FOR NHS CONTINUING CARE FACILITIES

4.1 For the NHSGG&C/ Inverclyde CHCP the 42 mental health NHS continuing care beds (30 for older people and 12 for adults) will be developed on the IRH site. The buildings on the site have been demolished and site investigations were carried out in August 2013. Governance arrangements have been put in place. The Inverclyde HUB Project Board is chaired by the Head of Mental Health, who also sits on the NHS GGC Projects HUB West Scotland Project Steering Group.

4.2 The final pre-stage one key stage review was approved on 20th December 2013. The Outline Business Case (OBC) was approved by the Q&P Committee of NHSGG&C on 21st January 2014, and the Scottish Government's Capital Investment Group (CIG) on 11th March 2014. The Final Business Case (FBC) has been approved by the Q&P Committee of NHS GG&C and submitted for consideration by CIG on 28th February. This work has been accelerated by HUB West Scotland and financially underwritten by NHSGG&C.

4.3 Commercial and legal issues are progressing between NHSGG&C and Hub West Scotland.

4.4 The Inverclyde Continuing care project is one of a number of HUB projects underway in Greater Glasgow and Clyde. The procurement model enables "bundling" of projects together for greater efficiency. Following review of the best value for money approach to these projects being taken forward the Inverclyde project will be taken forward on a standalone basis. A joint Steering group oversees all the GG&CHB projects. Each project then has a local project Board and each project board will have a number of subgroups relevant to the particular project.

4.5 Project Design

The new building will feature single bedroom accommodation with en suite facilities for all patients. Each ward is built around a landscaped courtyard area. There will also be fully landscaped gardens surrounding the building.

The central Hub area of the building will house office accommodation, the main entrance and reception area and a community café. The café area will in turn open into a landscaped garden area.

The design has been established using Dementia friendly design principles with advice and guidance from Stirling University Dementia service centre and Architecture and Design Scotland. The design has been approved by Architecture and Design Scotland.

4.6 Arts and Environment Strategy

The design is complemented by a detailed Arts and Environment Strategy. This will include works from the local arts community and well as engagement with community and voluntary groups in providing both Art works and activities throughout the year, for service users and carers.

4.7 Service User and Carer Engagement

The project has had a high level of service user and carer engagement. A service user and carer reference group, supported by Your Voice Inverclyde meets monthly to consult on the project. This group has representation from carers and potential service users as well as voluntary and community groups such as Alzheimer's Scotland. To date the group have been heavily engaged in the design elements of the building. This year they will be involved in developing the operational policy of the services provided in the building.

5.0 PROGRESS FOR COMMUNITY SOCIAL CARE SERVICES

- 5.1 Inverclyde CHCP is commissioning 12 older people's mental health / dementia places locally. This will provide step up/step down care for people whose needs require specialist mental health care but do not need to be in hospital. This model is consistent with wider developments to provide intermediate care and reablement for older people whose needs for care fluctuate.
- 5.2 For the 8 adults with mental health needs, a specialised mental health intensive supported living service is required. This will be in core and cluster accommodation with individual tenancies with a Registered Social Landlord and tailored care and support. A tender process has now concluded to select a provider.
- 5.3 The tender processes timetable has been revised as follows:
- February CHCP Sub-Committee: Award of Adult Service Contract
April – May 2015: Adult service commissioned to commence transition work
May – August 2015: Engagement with services users and move to new service
March 2016 End date for older peoples service coming into operation
- 5.4 For the Dementia facility the service requires to be operational for Spring 2016. This timetable has been revised and reflects the need to tie in with the hospital closure and the progress made with HUB West Scotland to provide the new services on the IRH site.

6.0 TIMETABLE

6.1 NHS Continuing Care

| | |
|---|---------------|
| Submission to NHS GG&C Capital Projects group and Board Quality and performance group | January 2015 |
| Submission to Scottish Government Capital Investment Group (SCIG) | January 2015 |
| Approval from SCIG | February 2015 |
| Project financial Close | February 2015 |
| Construction Start | April 2015 |
| Construction Completion | June 2016 |
| Hospital Closure | August 2016 |

7.0 IMPLICATIONS

7.1 Finance:

The total recurring resources held on the NHS side is £3.177 million recurring, with the current allocations in a full year of service expected to be:

| Cost Centre | Budget Heading | Budget Years | Annual Net Impact £000 | Virement From | Other Comments |
|--|----------------|--------------|------------------------|---------------|------------------------|
| Residential (Council CHCP via resource transfer) | Older People | ** | £470 | N/A | 12 Specialist Dementia |
| | Adults | | £405 | N/A | 8 Supported Living |
| Continuing Care (NHS CHCP) | Older People | | £1,084 | N/A | 30 beds |
| | Adults | | £725 | N/A | 12 beds |
| Resources Committed to date | | | £2,684 | | |
| Uncommitted Resource | | | £493 | | |
| Total Resource | | | £3,177 | | |

**The recurring cost shown in the table above represents the costs and income for a full financial year, likely to be 2016/17. The timing will be determined by the closure timetable for Ravenscraig.

It should be noted that the balance of unallocated resource, currently shown at £493,000 is dependent on the outcome of the final cost of both the Older People commissioned places and the continuing care bed provision. The final balance of this resource will be subject to further discussion with NHS GG&C and will ultimately be invested in community infrastructure. Community Service specification is currently being drafted by officers of Inverclyde CHCP in involvement with service users and carers organisations.

In addition to resource transfer funding for the Council commissioned places there will also be an element of client contribution and benefit income of between £3,000 and £9,000 per client, dependent on appropriate financial assessment.

Transitional funding required for a period before the expected closure of Ravenscraig Hospital date to allow the CHCP to progress commissioning arrangements and have a suitable service in place. This will enable Inverclyde CHCP to bring services into management prior to closure of the hospital. The period of time that transitional funding will be required will be informed by the commissioning timetable.

| Cost Centre | Budget Heading | Budget Years | Annual Net Impact £000 | Virement From | Other Comments |
|-------------|----------------|--------------|------------------------|---------------|--|
| Residential | OPS/Adults | 2014/15 | £260 | N/A | Transitional Funding will be drawn on as required. |
| | | 2015/16 | £430 | N/A | |
| | | 2016/17 | £292 | N/A | |

The timetable for the Resource Transfer from the NHS GGC Health Board to Inverclyde Council is on the closure of Ravenscraig Hospital which is scheduled for October 2015 but this is under review dependent on the confirmation of the hospital closure options.

Legal

7.2 Legal have been consulted.

Human Resources

- 7.3 The CHCP NHS staff working on the wards in Ravenscraig Hospital will transfer with the patients to the new facility when it is built. The community services will provide 6 new jobs to support individuals in their new homes.

The dementia facility will provide an opportunity for the provider to recruit up to 10 posts to cover the requirements of this specialist facility.

Equalities

- 7.4 This facility will improve the physical environment for very vulnerable people that are currently being cared for in buildings no longer fit for purpose.

Has an Equality Impact Assessment been carried out?

| | |
|--|---|
| | YES (see attached appendix) |
| | NO - This report does not introduce a new policy, function or strategy or recommend a change to an existing policy, function or strategy. Therefore, no Equality Impact Assessment is required. |

Repopulation

- 7.5 None directly, but new facilities and jobs may attract people to the area.

8.0 CONSULTATION

- 8.1
- ACUMEN mental health services users group act as the reference group for this scheme.
 - Families of the patients in Ravenscraig have been regularly updated on progress.
 - The patients affected have been fully involved in options.

9.0 LIST OF BACKGROUND PAPERS

- 9.1 Previous Council reports have been submitted 4th October 2012, 24th October 2013, 27th February 2014 and 23rd October 2014. The NHSGG&C Quality & Performance reports have updated the Board on progress, the last report was on 20th January 2015.