

AGENDA ITEM NO: 9

Greater Glasgow and Clyde

Report To: Community Health and Care Date: 26th February 2015

Partnership Sub-Committee

Report By: Brian Moore Report No: CHCP/22/2015/SMc

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Review of Shared Services within Criminal Justice

Head of Children's Service & No: Criminal Justice

1.0 PURPOSE

Subject:

1.1 This report outlines the challenges for the delivery of Throughcare Services and Drug Treatment and Testing Orders (DTTO) within the current shared services model adopted by Inverclyde, East Renfrewshire and Renfrewshire Councils. The extent of these challenges has necessitated the need for a review of the current arrangements, which as yet has not been concluded.

2.0 SUMMARY

- 2.1 Inverclyde Council hosts the Throughcare Services for East Renfrewshire, Renfrewshire and Inverclyde, with East Renfrewshire hosting the DTTO Service. These are statutory services which are required to comply with National Outcomes and Standards for Criminal Justice Social Work (CJSW). Moreover, they also contribute directly to public protection.
- 2.2 The shared service model was adopted by the three local authorities both to build up expertise and consistency within the assessment and management of high risk and/or high needs offenders as well as to provide a mechanism for sharing costs which could disproportionately impact on smaller authorities such as Inverclyde and East Renfrewshire.
- 2.3 Continued reductions in both the overall funding for CJSW Services, and for these two service areas in particular, combined with a reducing workload within the DTTO Service has called into question the sustainability, resilience and financial stability of the current arrangements. Both services have been subject to on-going review since 2007 (Throughcare Service) and 2010 (DTTO Service) in an effort to realise efficiencies.
- 2.4 Opportunities for further reductions in costs are however negligible without compromising our ability to meet our statutory obligations. This combined with a growth in other practice areas, such as Community Payback Orders, and the introduction of Multi Agency Public Protection Arrangements (MAPPA) which also require to be supported has necessitated the need to redesign the models for the delivery of both DTTO and Throughcare Services.

3.0 RECOMMENDATIONS

3.1 The Sub-Committee is asked to agree the redesign of the Inverclyde Criminal Justice Social Work Service and note the intention of East Renfrewshire CHCP to take similar action in respect of the DTTO Service.

Brian Moore Corporate Director Inverclyde Community Health & Care Partnership

4.0 BACKGROUND

- 4.1 As well as providing local criminal justice social work services, Inverclyde, East Renfrewshire and Renfrewshire provide a range of services within a shared service model.
- 4.2 The grant for each of the shared service has been subject to on-going reduction. Compared to the 2011/12 funding levels, this year's funding for the shared Throughcare Service is down 14.7% and for DTTO this is down 26.8%. Consequently, both services are currently projecting for 2014/15 a shortfall of £126,548 and £125,000 respectively.
- 4.3 In previous years shortfalls in funding, particularly for the shared Throughcare Service, has been offset by additional contributions being sought from each local authority's criminal justice grant. However pressures arising from the continued reduction in the overall criminal justice grant, along with growth in other practice areas have led to partners recognising this approach is no longer sustainable.
- 4.4 Further reductions to the overall criminal justice grant are anticipated from 2015/16 onwards, once national dampening measures (which limit reductions in grant allocations from Scottish Government to Community Justice Authorities) are removed from 1st April 2015. It is however impossible to project the grant allocation for 2015/16 without access to workload returns for other local authorities, as funding is based on two-thirds workload and one-third need. In addition, there is also an on-going national review of the funding formula for CJSW Services.
- 4.5 Finally, the redesign of these shared services need to be considered alongside the current Scottish Government proposals on future community justice structures, which looks set to see greater responsibility for reducing re-offending and associated risks sit at a local level within Community Planning Partnerships.

5.0 PROPOSALS

- 5.1 That the disaggregation of the Throughcare and DTTO provision to individual local authorities as the preferred delivery model be pursued in response to on-going reductions in criminal justice funding, whilst also enabling a realignment of local services to anticipate the impact of the national community justice and financial redesign.
- 5.2 In the longer term that outline consideration be given to ways in which more radical options for shared services can be advanced.

6.0 IMPLICATIONS

Finance

6.1 As noted above, both services are currently projecting overspends of £126,548 (Throughcare Service) and £125,000 (DTTO Service). The proposal put forward in this report is viewed as best option for securing the sustainability, resilience and financial stability of these services moving forward.

Financial Implications:

One off Costs

Cost Centre	Budget Heading	Budget Years	Proposed Spend this Report £000	Virement From	Other Comments
N/A					

Annually Recurring Costs/ (Savings)

Cost Centre	Budget Heading	With Effect from	Annual Net Impact £000	Virement From (If Applicable)	Other Comments
N/A					

Legal

6.2 Legal Services are currently involved in scoping out potential TUPE obligations which may arise from the proposal. Dialogue will be undertaken with Legal Services in the other two local authorities in an effort to achieve a consensus on such obligations.

Human Resources

6.3 Human Resources are fully sighted on both the current and proposed models for delivering these services and are supporting CJSW managers to manage this change and support the staff affected.

Equalities

6.4 None at this time, although recognition will be given to the wider and associate equalities agenda.

Has an Equality Impact Assessment been carried out?

V	YES (see attached appendix)
	NO - This report does not introduce a new policy, function or strategy or recommend a change to an existing policy, function or strategy. Therefore, no Equality Impact Assessment is required.

Repopulation

6.5 None.

7.0 CONSULTATIONS

7.1 Employees directly affected by the proposed changes have been consulted along with Trade Unions. This will continue throughout the change process.

8.0 BACKGROUND PAPERS

8.1 None.