

AGENDA ITEM NO. 3

Local Review Body

3 December 2014

Planning Application for Review

Dr M McLundie

Erection of a detached garage, partial re-roofing of house and erection of a rear lean-to shed:

36 Peace Avenue, Quarriers Village (14/0176/IC)

Contents

- Planning Application and Plans
- Site Photographs
- Report of Handling dated 25 July 2014
- Consultation Responses
- Decision Notice dated 25 July 2014
- Letter dated 22 October 2014 from MH Planning Associates enclosing Notice of Review and supporting documentation
- Suggested condition should planning permission be granted on review

PLANNING APPLICATION AND PLANS

Inverclyde

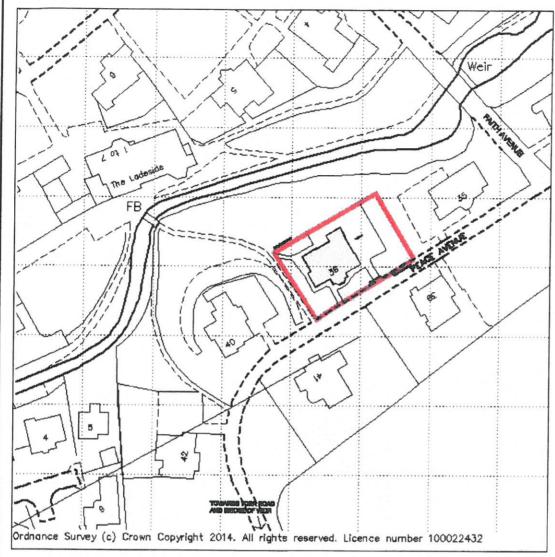
Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 712 406 Fax: 01475 712 468 Email: planning.dlm@inverclyde.gov.uk Applications cannot be validated until all necessary documentation has been submitted and the required fee has been paid. Thank you for completing this application form: ONLINE REFERENCE The online ref number is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the Planning Authority about this application. **Description of Proposal** Please describe accurately the work proposed: * (Max 500 characters) New garage, internal alterations and re-organising of rooms in main house and new roof to exsiting mud room. Has the work already been started and/or completed? * No Yes - Started Yes - Completed **Applicant or Agent Details** Are you an applicant, or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application) Applicant Agent

Agent Details			Į.
Please enter Agent details			
Company/Organisation:	Organic Architects	You must enter a Building Nar both:*	me or Number, or
Ref. Number:		Building Name:	
First Name: *	Andrea	Building Number:	41
Last Name: *	Wise	Address 1 (Street): *	West King Street
Telephone Number: *	01436 670922	Address 2:	
Extension Number:		Town/City: *	Helensburgh
Mobile Number:		Country: *	UK
Fax Number:		Postcode: *	G84 8UL
Email Address: *	andrea@organicarchitects.co.		
Is the applicant an individual or	an organisation/corporate entity? *		
✓ Individual ☐ Organisat	ion/Corporate entity		
Applicant Details			
Please enter Applicant details			
Title: *	Other	You must enter a Building Nan- both:*	ne or Number, or
Other Title: *	Dr	Building Name:	
First Name: *	М	Building Number:	36
Last Name: *	McLundie	Address 1 (Street): *	Peace Avenue
Company/Organisation:		Address 2:	Quarriers Village
Telephone Number:		Town/City: *	Bridge of Weir
Extension Number:		Country: *	Renfrewshire
Mobile Number:		Postcode: *	PA11 3TH
Fax Number:			
Email Address:			

Site Address [Details		
Planning Authority:	Inverciyde Council		
Full postal address of the	site (including postcode where	available):	
Address 1:	Cottage 36	Address 5:	
Address 2:	Peace Avenue	Town/City/Settleme	Quarriers Village
Address 3:		Post Code:	PA11 3TH
Address 4:			
Please identify/describe th	te location of the site or sites.		
Troddo Identifyddodiae B	ic location of the site of sites.		
Northing 666	831	Easting	236540
Pre-Application	1 Discussion		
Have you discussed your p	roposal with the planning author	ority? *	Yes No
Pre-Applicatio	n Discussion De	tails	
In what format was the feed			
Meeting Tele	ephone Letter	Email	
agreement Inote 11 is curre	ntly in place or if you are curren	en and the name of the officer who ntly discussing a processing agree with this application more efficiently	o provided this feedback. If a processing ment with the planning authority, please y.) * (Max 500 characters)
Positive feed back on roof	proposal and have taken advice	e on the garage proposal	
		o on the garage proposal.	
Title:	Mr	Other title:	
First Name:	Guy	Last Name:	Philips
Correspondence Reference Number:		Date (dd/mm/yyyy):	25/04/14
Note 1. A processing agree nformation is required and t	ment involves setting out the k from whom and setting timesca	ey stages involved in determining ales for the delivery of various stag	a planning application, identifying what es of the process.
rees			
	jacent to the application site? *		☐ Yes ☑ No
(Vac plane		v v vv	
Yes, please mark on your fany are to be cut back or f	drawings any trees, known pro elled.	tected trees and their canopy spre	ead close to the proposal site and indicate

Access and	Parking			
Are you proposing a	new or altered vehicle access to or from a public road? *	Yes 🗸 No		
If Yes please describe you propose to make	e and show on your drawings the position of any existing, altered or new access points, highliq . You should also show existing footpaths and note if there will be any impact on these.	ghting the changes		
Planning Se	ervice Employee/Elected Member Interest			
Is the applicant, or the elected member of the	e applicant's spouse/partner, either a member of staff within the planning service or an e planning authority? *	Yes No		
Certificates	and Notices			
CERTIFICATE AND I PROCEDURE) (SCO	NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT I TLAND) REGULATIONS 2013	MANAGEMENT		
One Certificate must the Certificate B, Certificate	be completed and submitted along with this application form. This is most usually Certificate A ate C or Certificate E.	, Form 1,		
Are you/the applicant	the sole owner of ALL the land ? *	✓ Yes ☐ No		
Is any of the land part	t of an agricultural holding? *	Yes No		
Certificate R	Required			
The following Land Ov	wnership Certificate is required to complete this section of the proposal:			
Certificate A				
Land Owner	ship Certificate			
Certificate and Notice Regulations 2013	under Regulation 15 of the Town and Country Planning (Development Management Procedure	re) (Scotland)		
Certificate A				
I hereby certify that -				
lessee under a lease t	(1) - No person other than myself/the applicant was an owner (Any person who, in respect of any part of the land, is the owner or is the lessee under a lease thereof of which not less than 7 years remain unexpired.) of any part of the land to which the application relates at the beginning of the period of 21 days ending with the date of the accompanying application.			
(2) - None of the land	to which the application relates constitutes or forms part of an agricultural holding.			
Signed:	Andrea Wise			
On behalf of:	Dr M McLundie			
Date:	30/05/2014			
	✓ Please tick here to certify this Certificate. *			

	Checklist - Applic	cation for Householder Application	
		complete the following checklist in order to ensure that you have provided all ailure to submit sufficient information with your application may result in you will not start processing your application until it is valid.	the necessary information rapplication being deemed
	a) Have you provided a written	description of the development to which it relates?. *	✓ Yes No
	 b) Have you provided the postal has no postal address, a descrip 	address of the land to which the development relates, or if the land in questotion of the location of the land? *	tion Yes No
	c) Have you provided the name applicant, the name and address	and address of the applicant and, where an agent is acting on behalf of the s of that agent.? *	✓ Yes No
	 d) Have you provided a location land in relation to the locality and and be drawn to an identified so 	plan sufficient to identify the land to which it relates showing the situation of d in particular in relation to neighbouring land? *. This should have a north pale.	the Yes No
	e) Have you provided a certificat	te of ownership? *	✓ Yes No
	f) Have you provided the fee pay	vable under the Fees Regulations? *	
	g) Have you provided any other	plans as necessary? *	✓ Yes No
		and the resolution of the second of the seco	✓ Yes No
-	Continued on the next page		
	A copy of other plans and drawin (two must be selected). *	gs or information necessary to describe the proposals	
	You can attach these electronic of	documents later in the process.	
	Existing and proposed elev	vations.	
	Existing and Proposed floo	r plans.	
	Cross sections.		
	Site layout plan/Block plans	s (including access).	
	Roof plan.		
	Photographs and/or photon	nontages.	
	Additional Surveys – for example may need to submit a survey abo	a tree survey or habitat survey may be needed. In some instances you ut the structural condition of the existing house or outbuilding. *	Yes No
	A Supporting Statement – you ma proposals. This can be helpful and Design Statement if required. *	ay wish to provide additional background information or justification for your d you should provide this in a single statement. This can be combined with a	Yes 🗸 No
	You must submit a fee with your a received by the planning authority	pplication. Your application will not be able to be validated until the appropr	iate fee has been
1	Declare - For Hous	eholder Application	
	I, the applicant/agent certify that the plans/drawings and additional info	nis is an application for planning permission as described in this form and the rmation.	e accompanying
	Declaration Name:	Andrea Wise	
	Declaration Date:	30/05/2014	
	Submission Date:	30/05/2014	
F	Payment Details		
(Cheque: Dr M McLundie, 000887		
		Create	ed: 30/05/2014 14:25





LOCATION PLAN

Scale 1:1250 @A4

Inverclyde

Regeneration and Planning

(refer to decision notice for reasons)

Q8 License No added	05/08/14
Dutal	Dain
ning Application	1/ (7-3)
unic Architects Ltd	
hig Girani, Halannia ngi 1,004 BLE, Tai 01420 0703	22
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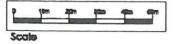
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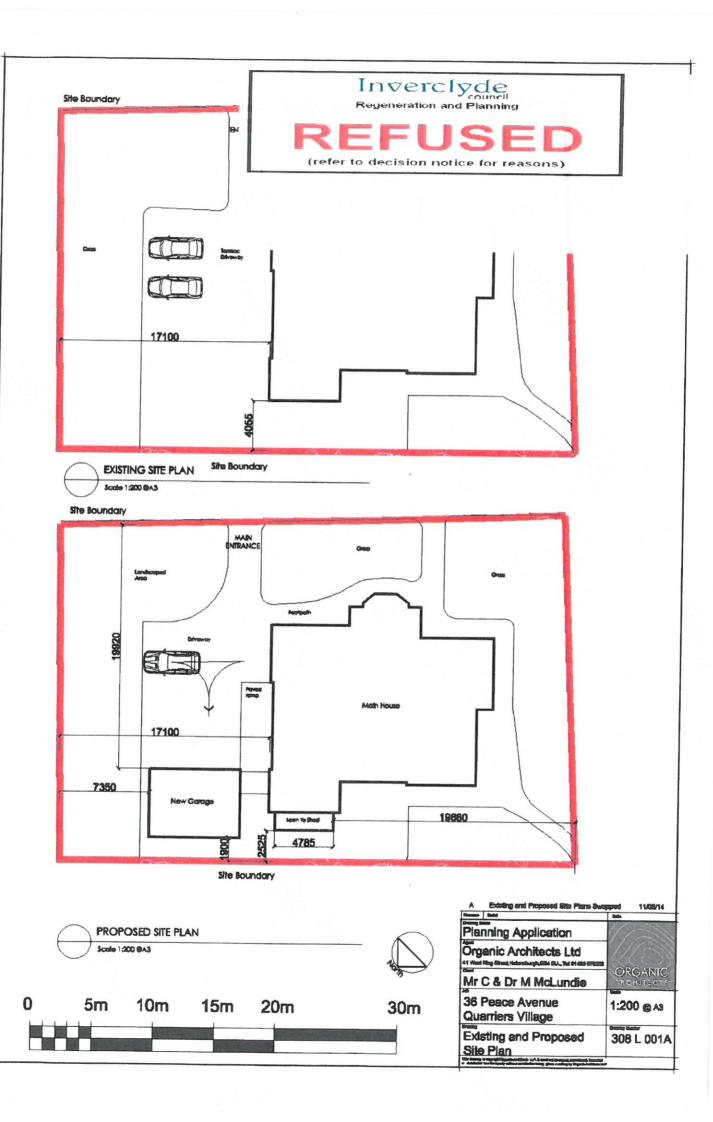
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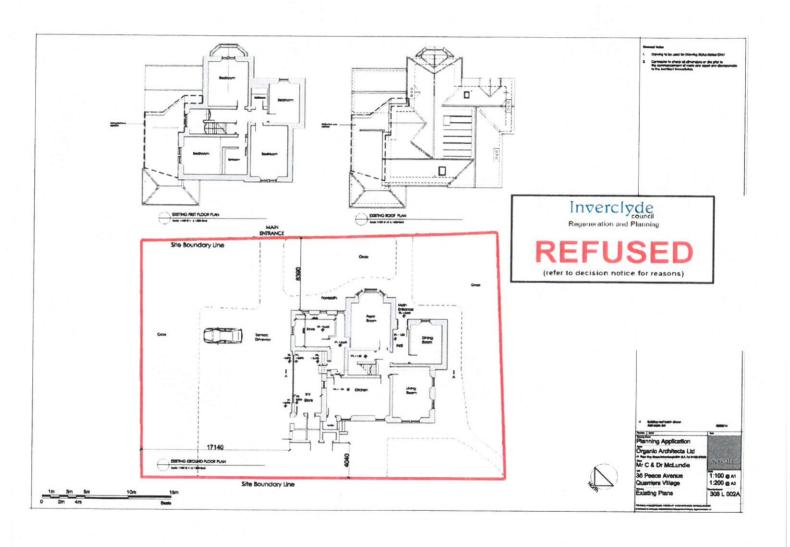
Location Plan

308 L 000A

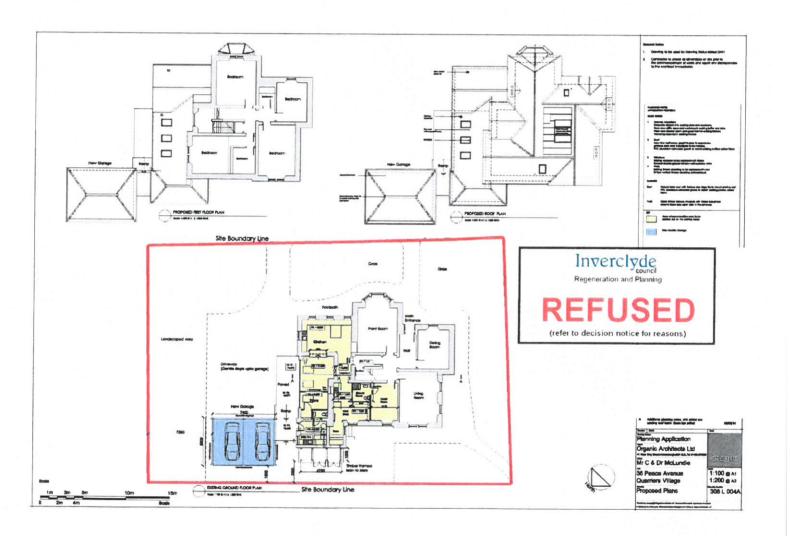


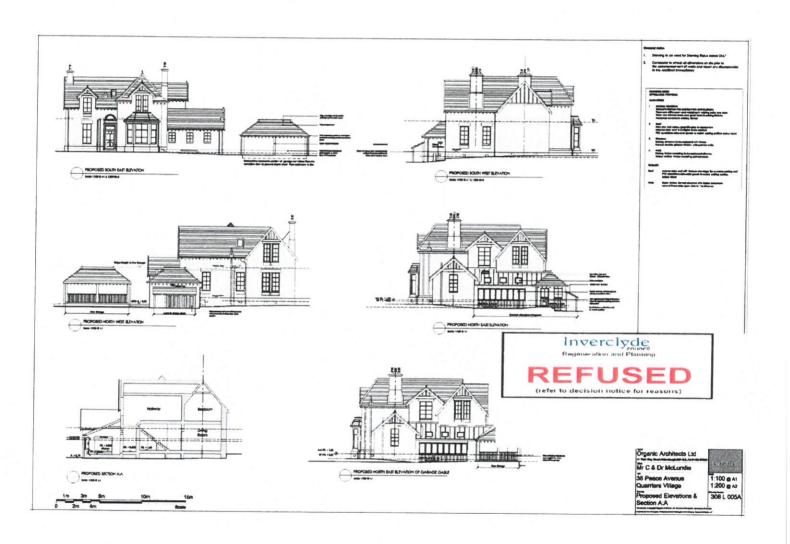






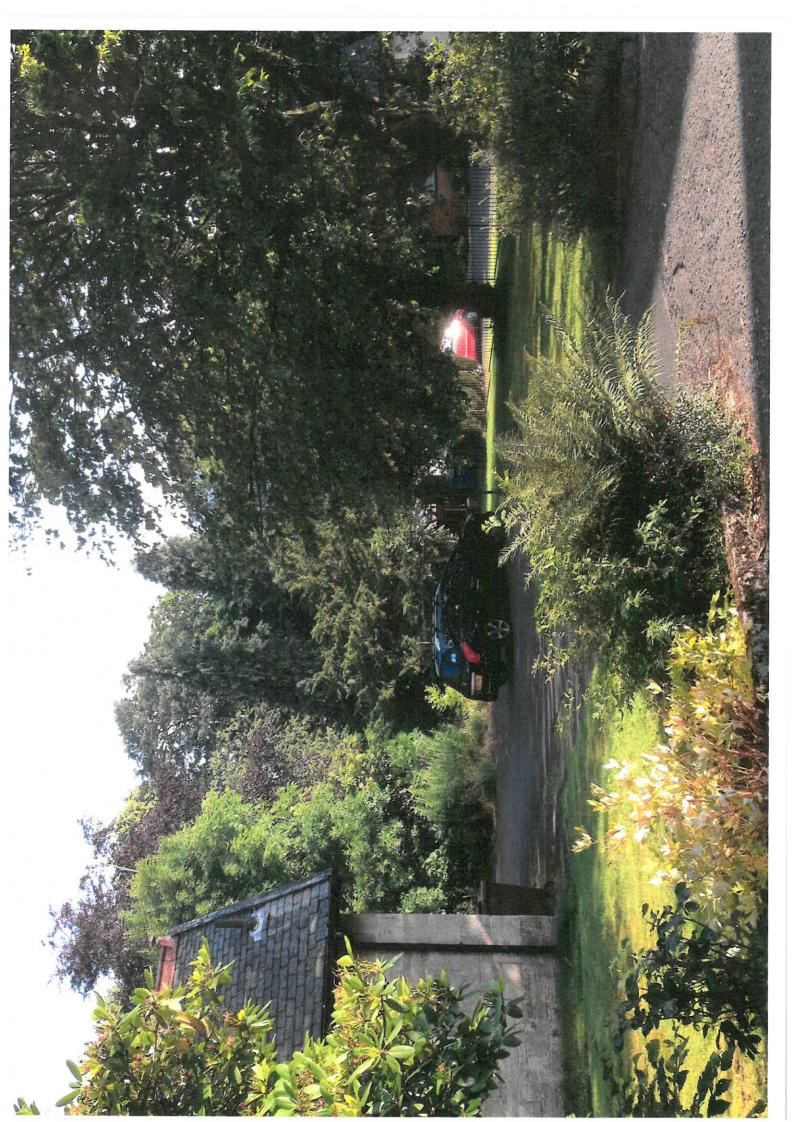






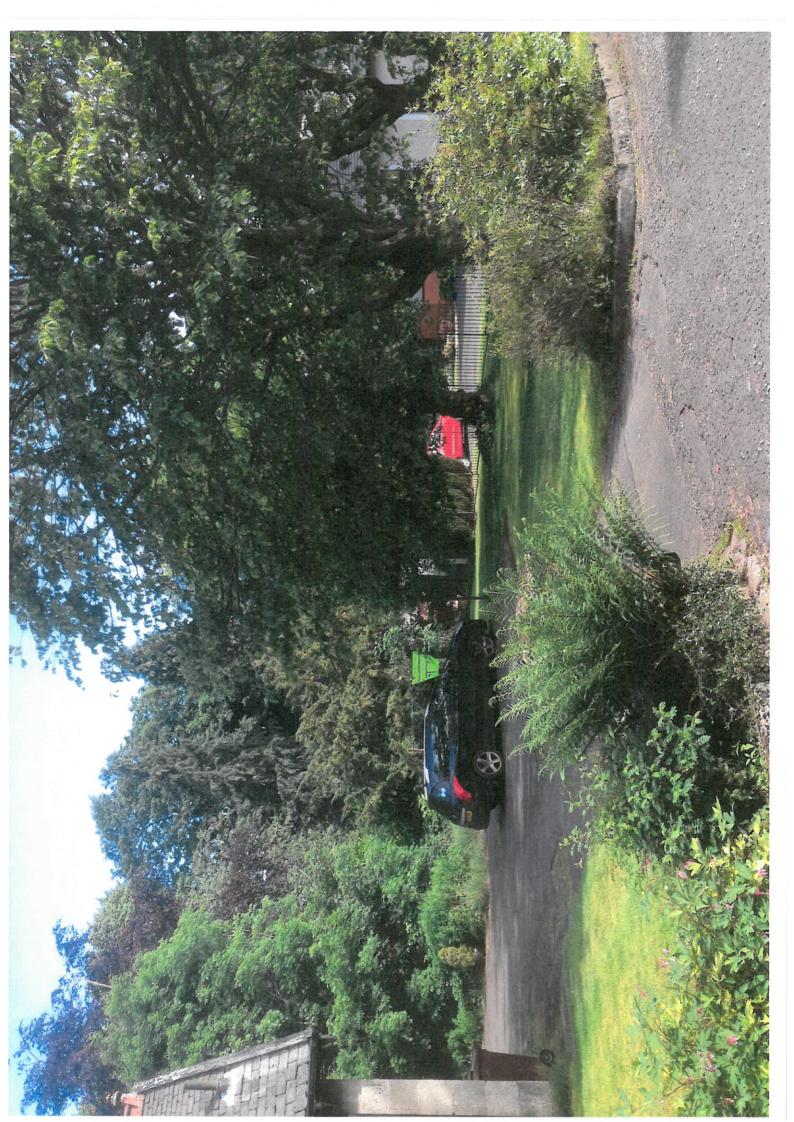
SITE PHOTOGRAPHS





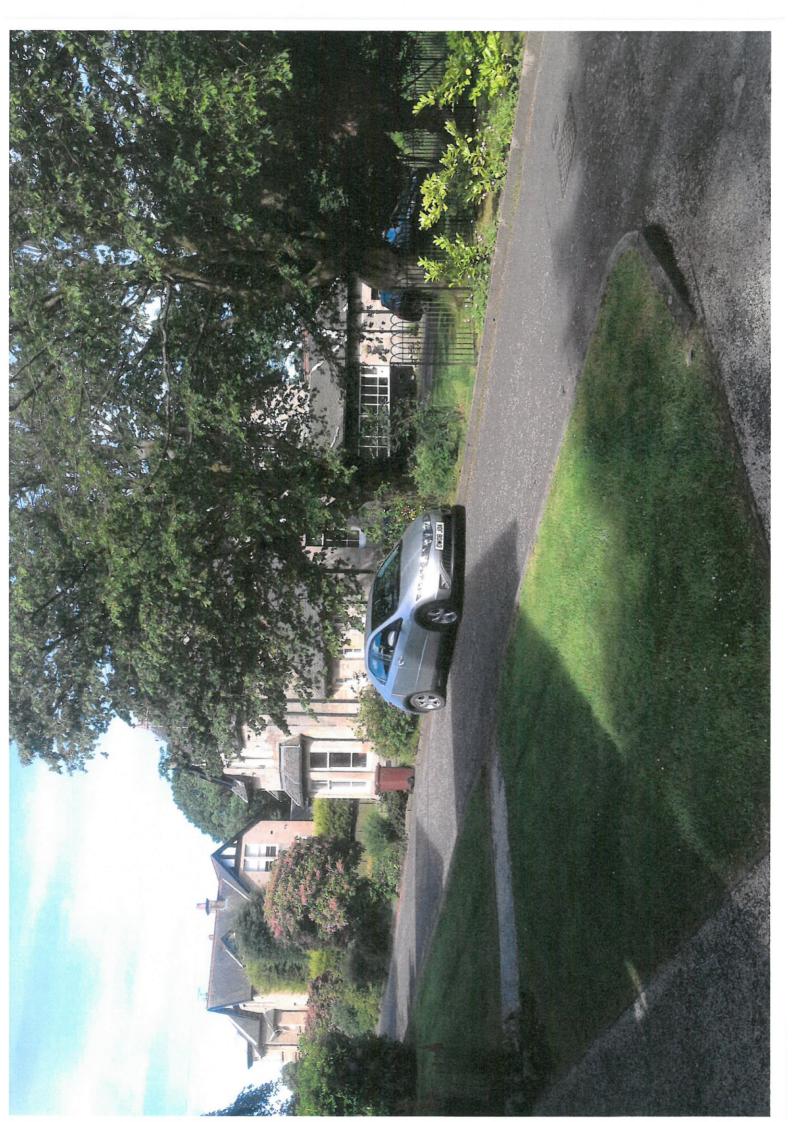


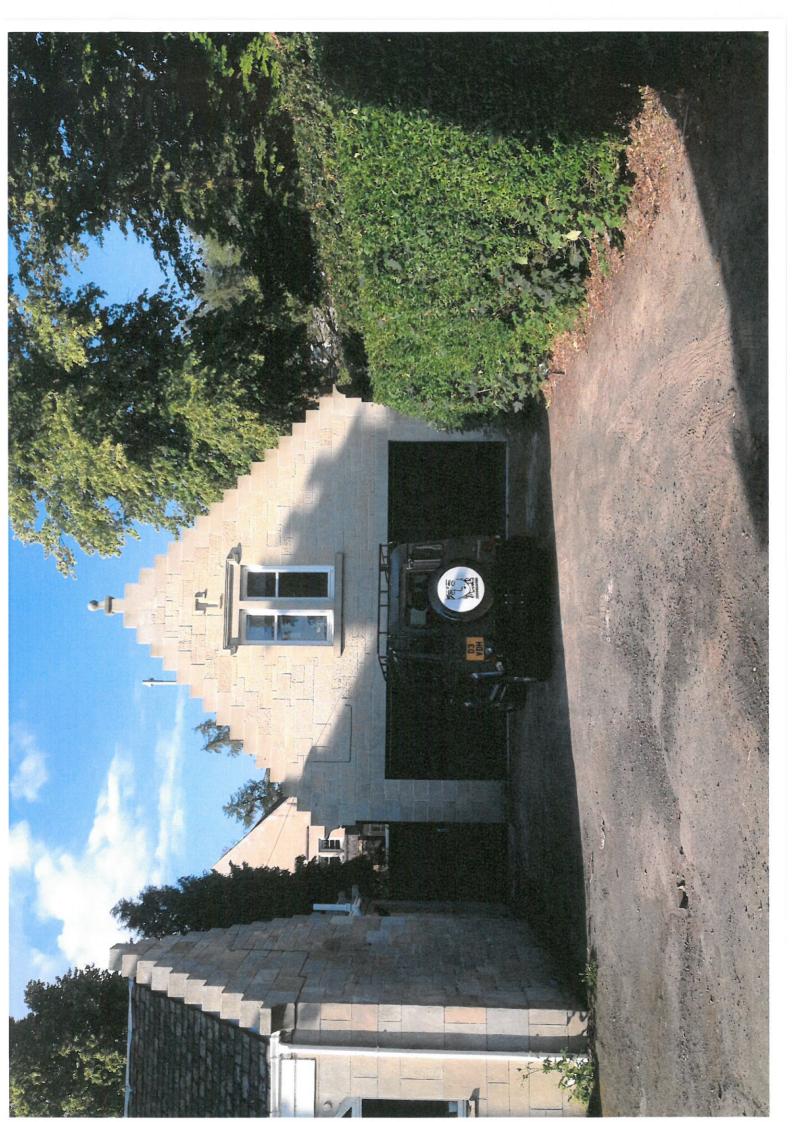


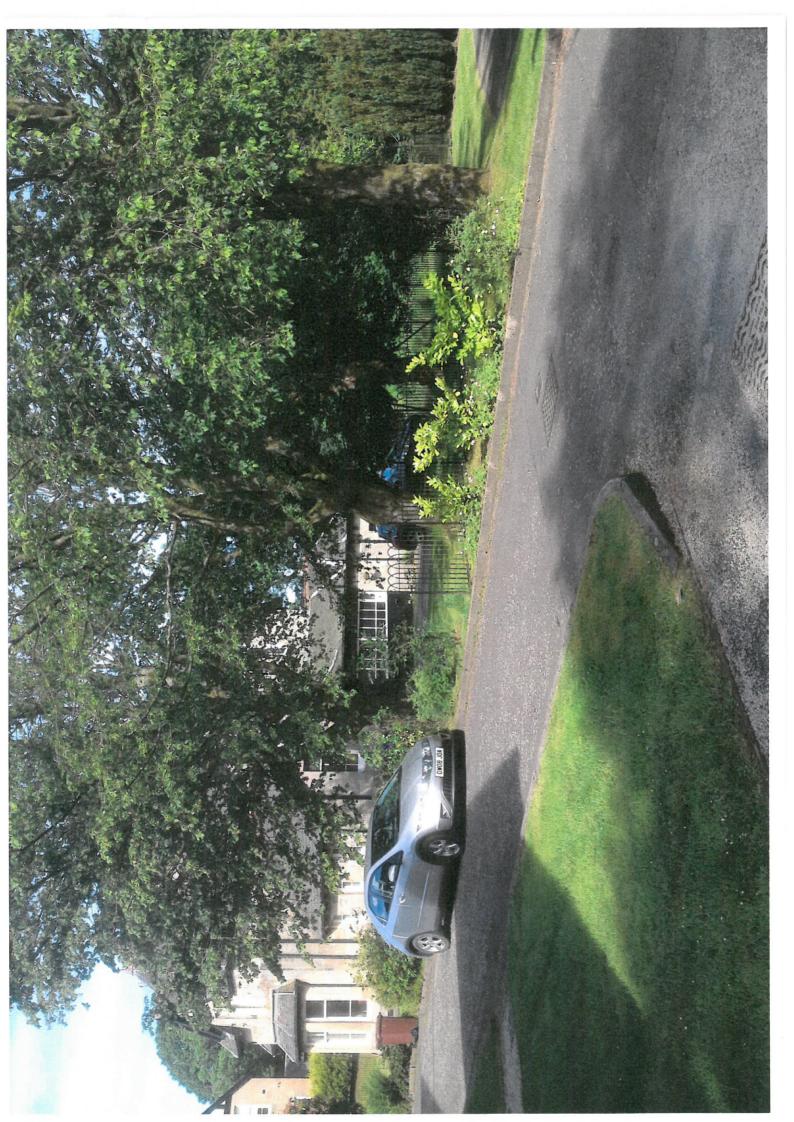












REPORT OF HANDLING DATED 25 JULY 2014

Inverclyde

REPORT OF HANDLING

Report By:

Guy Phillips

Report No:

14/0176/IC

Local Application Development

Contact Officer:

01475 712422

Date:

25th July 2014

Subject:

Erection of a detached garage, partial re-roofing of house and erection of a rear,

lean-to shed at

36 Peace Avenue, Quarriers Village

SITE DESCRIPTION

36 Peace Avenue is one of the former orphans' villas within Quarriers Village Conservation Area and is occupied as a house. It is of part two storey and part single storey construction and finished in sandstone, natural slate and half timbered details. A driveway off Peace Avenue leads to a parking area within the side garden on the north-west side of the plot. It is partially screened by two mature trees on the site frontage. Similar properties adjoin to the south-west and north-east sides of the plot. To the north-west (rear) a wooded area of open space intervenes between the plot and the Gotter Water.





PROPOSAL

The proposals are threefold, comprising the construction of a rear, lean-to timber store with a slate roof, the re-roofing of a single storey section of the north-east (side) elevation in zinc, together with the installation of three conservation area style rooflights, and the construction of an open-sided, pitched-roof double garage within the parking area in the side garden. The garage roof is clad in slate and has a one metre high timber, slatted, balustrade on three sides.

DEVELOPMENT PLAN POLICIES

Local Plan Policy H1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of existing residential areas, identified on the Proposals Map, will be safeguarded, and where practicable, enhanced. New residential development will be acceptable, in principle, subject to other relevant Local Plan policies.

Local Plan Policy HR1 - Designated Environmental Resources and Built Heritage

Development that would adversely affect, directly or indirectly, the natural or built heritage resources listed in Schedule 9.1 and where indicated, on the Proposals Map, will not normally be permitted.

Having regard to the designation of the environmental resource and built heritage, exceptions will only be made where:

- (a) Sites of Special Scientific Interest (SSSI) will not be compromised;
- (b) visual amenity and townscape will not be compromised;
- (c) no other site, identified in the Local Plan as suitable, is available;
- (d) the social and economic benefits of the scheme outweigh the total or partial loss of the environmental resource;
- (e) the developer has demonstrated that the impact of the development on the environment will be minimised; and

(f) the loss can be compensated by habitat creation/site enhancement elsewhere, and where there are satisfactory arrangements to achieve this.

Local Plan Policy HR11 - Development Within and Adjacent to Conservation Areas

Development proposals both within and adjacent to conservation areas will be acceptable where they are sympathetic to the existing character, pattern of development and appearance of the area and the following matters are satisfactorily addressed, as appropriate:

- (a) siting and orientation of new buildings;
- (b) overall design and style;
- (c) scale of building, extension or alteration;
- (d) design details;
- (e) finishing materials; and
- (f) landscaping and boundary materials.

Local Plan Policy HR12 - Impact of Development Within Conservation Areas

When assessing Conservation Area development proposals (both within and adjacent to it) consideration will be given to the impact they will have on townscape and the wider landscape, especially when viewed from adjacent transport routes and vantage points accessible to the public.

Local Plan Policy DC1 - Development Control Advice

Inverclyde Council, as Planning Authority, will support applications for planning, listed building and advertisement consent, where applicable, which accord with the principles established in the Council's Planning Practice Advice Notes.

PPAN 10 "Rooflights In Listed Buildings And Conservation Areas" applies.

PROPOSED LOCAL DEVELOPMENT PLAN POLICIES

Policy RES1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of residential areas, identified on the Proposals Map, will be safeguarded and where practicable, enhanced. Proposals for new residential development will be assessed against and have to satisfy the following criteria:

- (a) compatibility with the character and amenity of the area;
- (b) details of proposals for landscaping;
- (c) proposals for the retention of existing landscape or townscape features of value on the site;
- (d) accordance with the Council's adopted roads guidance and Designing Streets, the Scottish Government's policy statement;
- (e) provision of adequate services; and
- (f) having regard to Supplementary Guidance on Planning Application Advice Notes.

Policy HER1 - Development which Affects the Character of Conservation Areas

Development proposals which affect conservation areas will be acceptable where they are sympathetic to the character, pattern of development and appearance of the area. Such proposals will be assessed having regard to Historic Scotland's SHEP and 'Managing Change in the Historic Environment' guidance note series.

CONSULTATIONS

Head of Environmental and Commercial Services - No objections.

Head of Safer and Inclusive Communities - No objections subject to the attachment of advisory notes on external lighting, drainage, CDM Regulations, flooding, septic tanks and seagulls.

PUBLICITY

The application was advertised as a development affecting a conservation area.

SITE NOTICES

A site notice was posted as a development affecting a conservation area.

PUBLIC PARTICIPATION

No written representations have been received.

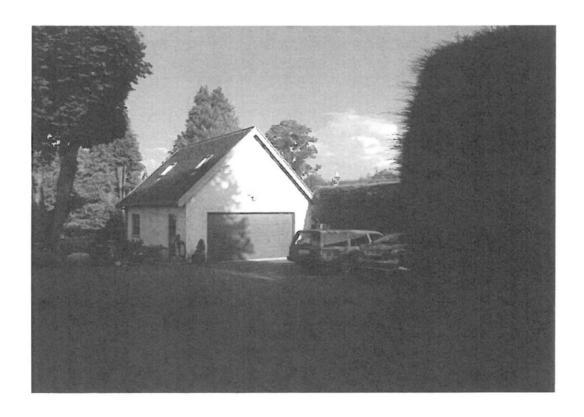
ASSESSMENT

The material considerations in the determination of this planning application are the Local Plan, the proposed Local Development Plan, the design guidance in the Council's PPAN 10, the Historic Scotland's Scotlish Historic Environment Policy and the Managing Change In The Historic Environment Design Guidance Note series and the consultation responses.

Policies H1, HR1, HR11 and HR12 of the Local Plan and RES1 and HER3 of the proposed Local Development Plan combine to seek to safeguard residential amenity and character, townscape and public views and to ensure that development is sympathetic to the character, pattern of development and appearance of the Conservation Area, with reference to Historic Scotland's Scottish Historic Environment Policy and the Managing Change In The Historic Environment Design Guidance Notes series.

The proposed open-sided double garage, while partially screened from the public domain by trees within the plot, is of a design which I consider to be at variance with the character and pattern of development of the Conservation Area. In pre-application discussions I had recommended to the applicant's architect that a more sympathetic design could be achieved by the incorporation of walls finished in traditional roughcast which is material used throughout the Conservation Area. The photographs below of other garages in Peace Avenue serve to illustrate the characteristics of the type of design appropriate to the Conservation Area and which I have attempted to encourage the applicant to follow.





The applicant has, however, elected to have the planning application determined on the basis of the open-sided design with timber balustrades. I consider this to be an unexpected type of design which adversely impacts residential amenity and character, the character and pattern of development in the Conservation Area, public views and townscape, and is not an intelligent management of the historic environment, thus failing to accord with Scottish Historic Environment Policy and policies H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local Development Plan.

Moving on to the rear, lean-to store, the Managing Change In The Historic Environment Design Guidance Note series advises that most historic buildings can be extended sensitively. Extensions should be subordinate in scale and form, be located on a secondary elevation and be designed in a high-quality manner using appropriate materials. I consider that the proposal accords with this guidance as it is of proportionate scale to the building to which it is attached, contains design details which are in sympathy with those of the existing building and utilises finishing materials which, I consider, are appropriate to the Conservation Area setting. Natural slate is the uniform roof covering throughout the Conservation Area and the house contains other elements of timber cladding. The rear location determines that the store does not impact upon townscape and the public domain.

Regarding the re-roofing of the single storey section of the north-east side of the house in zinc and the formation of three rooflights, the Managing Change In The Historic Environment Design Guidance Note series advises that alterations and repairs to roofs and their associated features should protect the character of the historic building. The contribution of the roof to that character should therefore be understood before considering how to alter the building. The pitch on the single storey section of the building is below the minimum recommended for slate covering. As a result, water ingress has rotted the roof timbers over time. The use of dark grey zinc allows the roof pitch to be maintained, overcomes the issue of water ingress and is a sustainable design solution. I am further satisfied that the use of zinc covering on this secondary area of roof is not harmful to the character and pattern of development in the Conservation Area, townscape and public views. The three rooflights proposed on the zinc roof are of a design which accords with the Council's design guidance in PPAN 10. As such, Local Plan policy DC1 presumes in favour of planning permission being granted for this part of the proposal.

The consultation responses from the Heads of Safer & Inclusive Communities and Environmental & Commercial Services do not raise any objections to the proposal. Were I to be recommending favourably, I would have no objections to the advisory notes recommended to be attached by the Head of Safer & Inclusive Communities.

Given my concerns about the garage design, I consider that the proposal does not merit support.

RECOMMENDATION

That the application be refused.

Reason

 The proposed open-sided double garage adversely impacts residential amenity and character, the character and pattern of development in the Conservation Area, public views and townscape, fails to manage the historic environment with intelligence and understanding in accordance with Scottish Historic Environment Policy and conflicts with policies H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local Development Plan.

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Case Officer: Guy Phillips

Stuart Jamieson Head of Regeneration and Planning

CONSULTATION RESPONSES

TO: HEAD	OF REGENERATION & PLANNING	Your Ref:	14/176/IC
FROM: HEAD	OF ENVIRONMENTAL &	Our Ref:	DAC/14/04/14/176/10
RECEIVED	ERCIAL SERVICES	Contact:	D A Chisholm
- SEINED		Tel:	(01475) 7144841
3 0 JUN 2014	INVERCLYDE COUNCIL		
3014 2014	ENVIRONMENTAL & COMMERCIAL	SERVICES	

Planning Application No: 14/176/IC

OBSERVATIONS ON PLANNING APPLICATION Dated: 13/6/14

Received: 16/6/14

Applicant:

Dr M McLundie

Proposed Development:

Erection of a detached garage and partial re-roofing of house

Location:

36 Peace Avenue Quarriers Village
Detailed Permission/In Principle/Approval of Matters/ Change of Use Type of Consent:

No. of drawings submitted: 6

			Comments	
	Parking Requireme	Parking Requirements		
	No of bedrooms	Allocated Spaces	Unallocated Spaces	
	1	1	0.25	
		0	1.25	
	2 or 3	2	0.25	
		1	0.65	
-	4 or more	3	0.1	
		2	0.5	
			1.1 (11 (141.4)	
	There are currently	4 bedrooms, 4 bedroo	oms are proposed, there are 6 parking spaces within the site.	
_				

CONSTRUCTION CONSENT (\$21)*	Not Required/Required for all road works
ROAD BOND (S17)*	Not Required/Required if building works are to be undertaken before roads are eempleted
ROAD OPENING PERMIT (\$56)*	Not Required/Required for all works in the public road

signed	Date 24/	6/	14	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
HEAD OF ENVIRONMENTAL &		•	,	
COMMERCIAL SERVICES				



Environment and Community Protection

Safer Communities Pl	Memorandum lanning Application Consultation Response
To: Planning Services	
For the Attention of Guy Phillips	
From: Safer and Inclusive Communities	Date of Issue to Planning: 20.6.2014

Lead Officer: Janet Stitt		
Tel: 01475 714 270	Email: janet.stitt@inverclyde.gov.uk	

Safer Communities Reference (optional):	
Planning Application Reference:	14/0176/IC
Planning Application Address:	36 Peace Ave QV
Planning Application Proposal:	Erection of garage and partial re- roofing

Officer	Date	
Michael Lapsley		
Sharon Lindsay	18.06.14	
Roslyn McIntosh	19.06.14	
Janet Stitt / Jim Blair	13.6.14	
Stewart Mackenzie	18.06.14	
	Michael Lapsley Sharon Lindsay Roslyn McIntosh Janet Stitt / Jim Blair	

Amend table entries as appropriate and insert date when each officer review is completed.





Recommended Conditions:

It is recommended that the undernoted conditions be placed on any consent the council may grant:

Delete or amend as appropriate

Food & Health

No Comments

Environment & Safety

No Comments

Contaminated Land

No Comments

Public Health & Housing

1. All external lighting on the application site should comply with the Scottish Government Guidance Note "Controlling Light Pollution and Reducing Lighting Energy Consumption".

Reason: To protect the amenity of the immediate area, the creation of nuisance due to light pollution and to support the reduction of energy consumption.

Environment and Enforcement

No Comments

Recommended Advisory Notes

It is strongly recommended that the undernoted Advisory Notes be placed on any consent the Council may grant:

- Site Drainage: Suitable and sufficient measures for the effective collection and disposal of surface water should be implemented during construction phase of the project as well as within the completed development to prevent flooding within this and nearby property.
- ii. The applicant should be fully aware of the Construction (Design & Management) Regulations 2007 (CDM 2007) and it's implications on client duties etc.
- iii. Measures should be implemented during the construction phase of the project as well as the within the completed development to prevent flooding within the application site and in property / land nearby.
- iv. **Septic Tanks:** Should the premises be served by a septic tank, it will be necessary to ensure that the capacity of the tank is sufficient to deal with any additional demand and that the maintenance and emptying regime is modified accordingly.
- v. **Design and Construction of Buildings Gulls:** It is very strongly recommended that appropriate measures be taken in the design of all buildings and their construction, to inhibit the roosting and nesting of gulls. Such measures are intended to reduce nuisance to, and intimidation of, persons living, working and visiting the development.

DECISION NOTICE DATED 25 JULY 2014

DECISION NOTICE

Refusal of Planning Permission Issued under Delegated Powers

Regeneration and Planning Municipal Buildings Clyde Square Greenock PA15 1LY



Planning Ref: 14/0176/IC

Online Ref:000091415-001

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997
TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE)
(SCOTLAND) REGULATIONS 2013

Dr M McLundie 36 Peace Avenue Peace Avenue Quarriers Village PA11 3TH Organic Architects Andrea Wise 41 West King Street HELENSBURGH G84 8UI

With reference to your application dated 30th May 2014 for planning permission under the above mentioned Act and Regulation for the following development:-

Erection of a detached garage, partial re-roofing of house and erection of a rear, lean-to shed at

36 Peace Avenue, Quarriers Village

Category of Application Local Application Development

The INVERCLYDE COUNCIL in exercise of their powers under the abovementioned Act and Regulation hereby refuse planning permission for the said development.

The reason for the Council's decision is:-

The design of the proposed open-sided double garage adversely impacts on the character and pattern
of development in the Conservation Area, public views and townscape, and fails to manage the
historic environment in accordance with Scotlish Historic Environment Policy and contrary to policies
H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local
Development Plan.

The reason why the Council made this decision is explained in the attached Report of Handling.

Dated this 25th day of July 2014

Head of Regeneration and Planning



- If the applicant is aggrieved by the decision of the Planning Authority to refuse permission for or approval required by condition in respect of the proposed development, or to grant permission or approval subject to conditions, he may seek a review of the decision within three months beginning with the date of this notice. The request for review shall be addressed to The Head of Legal and Administration, Inverclyde Council, Municipal Buildings, Greenock,PA15 1LY.
- If permission to develop land is refused or granted subject to conditions, and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, he may serve on the planning authority a purchase notice requiring the purchase of his interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997

Refused Plans: Can be viewed Online at http://planning.inverclyde.gov.uk/Online/

Drawing No:	Version:	Dated:	
		04.05.0044	
308 L 000	rev A	01.05.2014	
308 L 001	rev A	01.05.2014	
308 L 002	rev A	01.05.2014	
308 L 003	rev A	01.05.2014	
308 L 004	rev A	01.05.2014	
308 L 005	rev A	01.05.2014	

LETTER DATED 22 OCTOBER 2014 FROM MH PLANNING ASSOCIATES ENCLOSING NOTICE OF REVIEW FORM AND SUPPORTING DOCUMENTATION



MH Planning Associates

22 October 2014

Head of Legal and Property Services Inverclyde Council Municipal Buildings Greenock PA15 1LX

Dear Sirs

REQUEST FOR REVIEW OF DECISION TO REFUSE PLANNING PERMISSION FOR THE ERECTION OF A DETACHED GARAGE, PARTIAL RE-ROOFING OF HOUSE AND ERECTION OF A REAR LEAN-TO SHED, 36 PEACE AVENUE, QUARRIERS VILLAGE, PA11 3TH (REFERENCE 14/0176/IC)

With respect to the above request for a review of the Council's decision to refuse planning permission, please find enclosed the following documents:

- Application Form
- Drawing 308 L 000A Location Plan
- Drawing 308 L 001 A Existing and Proposed Site Plan
- Drawing 308 L 002A Existing Plans
- Drawing 308 L 003A Existing Elevations
- Drawing 308 L 004A Proposed Plans
- Drawing 308 L 005A Proposed Elevations
- Report of Handling
- Decision Notice
- Statement of Case

I trust that this is sufficient for your needs however please do not hesitate to let me know if you wish me to provide more information on any point.

Yours sincerely

Michael Hyde MRTPI
MH Planning Associates

MH Planning Associates

11B West Abercromby Street, Helensburgh, G84 9LH **Tel**: 01436 675376 **Mob**: 07816 907203 **Web**: www.mhplanning.co.uk **Email**: info@mhplanning.co.uk



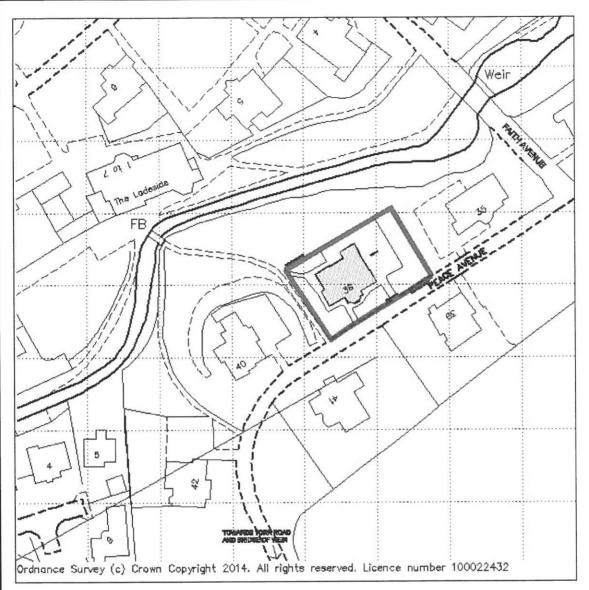
IIIVCICIYUC
council
Municipal Buildings Clyde Square Greenock PA15 1LY
Tel: 01475 712 406
Fax: 01475 712 468
Email: planning.dlm@inverclyde.gov.uk
Applications cannot be validated until all necessary documentation has been submitted and the required fee has been paid. Thank you for completing this application form:
ONLINE REFERENCE 000091415-001
The online ref number is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the Planning Authority about this application.
Description of Proposal
Please describe accurately the work proposed: * (Max 500 characters)
New garage, internal alterations and re-organising of rooms in main house and new roof to exsiting mud room.
Has the work already been started and/or completed? *
✓ No ☐ Yes - Started ☐ Yes - Completed
Applicant or Agent Details
Are you an applicant, or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application) Applicant Applicant

Agent Details			
Please enter Agent details			
Company/Organisation:	Organic Architects	You must enter a Building Nan both:*	ne or Number, or
Ref. Number:		Building Name:	
First Name: *	Andrea	Building Number:	41
Last Name: *	Wise	Address 1 (Street): *	West King Street
Telephone Number: *	01436 670922	Address 2:	
Extension Number:		Town/City: *	Helensburgh
Mobile Number:		Country: *	UK
Fax Number:		Postcode: *	G84 8UL
Email Address: *	andrea@organicarchitects.co.		
Is the applicant an individual or	an organisation/corporate entity?		
✓ Individual ☐ Organisa	tion/Corporate entity		
Applicant Details			
Please enter Applicant details			
Title: *	Other	You must enter a Building Nar both:*	ne or Number, or
Other Title: *	Dr	Building Name:	
First Name: *	М	Building Number:	36
Last Name: *	McLundie	Address 1 (Street): *	Peace Avenue
Company/Organisation:		Address 2:	Quarriers Village
Telephone Number:		Town/City: *	Bridge of Weir
Extension Number:		Country: *	Renfrewshire
Mobile Number:		Postcode: *	PA11 3TH
Fax Number:			
Email Address:			

Site Address D	etails		
Planning Authority:	Inverclyde Council		
Full postal address of the si	te (including postcode where availate	ole):	
Address 1:	Cottage 36	Address 5:	
Full postal address of the site (including postcode where available): Address 1: Cottage 36			
Address 3:	Invercive Council I postal address of the site (including postcode where available): Idress 1: Cottage 36		
Address 4:			
Please identify/describe the	e location of the site or sites.		
Northing 6668	331	Easting	236540
Dro Application	Discussion		
		*	
Have you discussed your p	roposal with the planning authority?		Yes No
Pre-Applicatio	n Discussion Detail	s	
In what format was the feed	dback given? *		
Meeting Tele	ephone Letter 🗸 Ema	il	
parcoment Inote 11 is curre	ntly in place or if you are currently di	iscussing a processing agreel	nent with the planning authority, please
Positive feed back on roof	proposal and have taken advice on	the garage proposal.	
Title:	Mr	Other title:	
First Name:	Guy	Last Name:	Philips
Correspondence Reference	e	Date (dd/mm/yyyy):	25/04/14
	ement involves setting out the key's	J	a planning application, identifying what
information is required and	from whom and setting timescales	for the delivery of various stag	es of the process.
Trees			
Are there any trees on or a	adjacent to the application site? *		Yes V No
If Yes, please mark on you if any are to be cut back or	r drawings any trees, known protect felled.	ed trees and their canopy spr	ead close to the proposal site and indicate

Access and	Parking	
Are you proposing a n	new or altered vehicle access to or from a public road? *	Yes No
If Yes please describe you propose to make.	and show on your drawings the position of any existing, altered or new access points, highliq You should also show existing footpaths and note if there will be any impact on these.	ghting the changes
Planning Se	rvice Employee/Elected Member Interest	
Is the applicant, or the elected member of the	e applicant's spouse/partner, either a member of staff within the planning service or an e planning authority? *	Yes No
Certificates	and Notices	
CERTIFICATE AND N PROCEDURE) (SCO	NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT TLAND) REGULATIONS 2013	MANAGEMENT
One Certificate must l Certificate B, Certifica	be completed and submitted along with this application form. This is most usually Certificate μ ate C or Certificate E.	A, Form 1,
Are you/the applicant	the sole owner of ALL the land ? *	✓ Yes ☐ No
If Yes please describe and show on your drawings the position of any existing, altered or new access points, highlighting the changes you propose to make. You should also show existing footpaths and note if there will be any impact on these. Planning Service Employee/Elected Member Interest Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning service or an elected member of the planning authority? * Certificates and Notices CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND) REGULATIONS 2013 One Certificate must be completed and submitted along with this application form. This is most usually Certificate A, Form 1, Certificate B, Certificate C or Certificate E.		
Certificate R	Required	
The following Land O	wnership Certificate is required to complete this section of the proposal:	
Certificate A		
Land Owner	rship Certificate	
Certificate and Notice Regulations 2013	e under Regulation 15 of the Town and Country Planning (Development Management Procedi	ure) (Scotland)
Certificate A		
I hereby certify that –		
lessee under a lease	thereof of which not less than 7 years remain unexpired.) of any part of the land to which the	s the owner or is the application relates
(2) - None of the land	to which the application relates constitutes or forms part of an agricultural holding.	
Signed:	Andrea Wise	
On behalf of:	Dr M McLundie	
Date:	30/05/2014	
	✓ Please tick here to certify this Certificate. *	

Checklist - Applica	tion for Householder Application	
in support of your application. Faile	nplete the following checklist in order to ensure that you have provided all the nec ure to submit sufficient information with your application may result in your applica not start processing your application until it is valid.	essary information tion being deemed
a) Have you provided a written des	scription of the development to which it relates?. *	✓ Yes ☐ No
b) Have you provided the postal ar has no postal address, a description	ddress of the land to which the development relates, or if the land in question on of the location of the land? *	✓ Yes No
c) Have you provided the name ar applicant, the name and address of	nd address of the applicant and, where an agent is acting on behalf of the of that agent.? *	✓ Yes ☐ No
d) Have you provided a location pl land in relation to the locality and i and be drawn to an identified scale	an sufficient to identify the land to which it relates showing the situation of the n particular in relation to neighbouring land? *. This should have a north point e.	✓ Yes ☐ No
e) Have you provided a certificate	of ownership? *	✓ Yes ☐ No
f) Have you provided the fee paya	ble under the Fees Regulations? *	✓ Yes ☐ No
g) Have you provided any other pl	ans as necessary? *	✓ Yes No
Continued on the next page		
A copy of other plans and drawing (two must be selected). *	s or information necessary to describe the proposals	
You can attach these electronic do	ocuments later in the process.	
Existing and proposed elevation	ations.	
Existing and Proposed floor	plans.	
Cross sections.		
Site layout plan/Block plans	(including access).	
Roof plan.		
Photographs and/or photom	nontages.	
Additional Surveys – for example may need to submit a survey about	a tree survey or habitat survey may be needed. In some instances you ut the structural condition of the existing house or outbuilding. *	Yes No
A Supporting Statement – you ma proposals. This can be helpful and Design Statement if required. *	y wish to provide additional background information or justification for your d you should provide this in a single statement. This can be combined with a	Yes 🗸 No
You must submit a fee with your a received by the planning authority	pplication. Your application will not be able to be validated until the appropriate fe	ee has been
Declare - For Hous	eholder Application	
I, the applicant/agent certify that the plans/drawings and additional info	his is an application for planning permission as described in this form and the accommation.	ompanying
Declaration Name:	Andrea Wise	
Declaration Date:	30/05/2014	
Submission Date:	30/05/2014	
Payment Details		
Cheque: Dr M McLundie, 000887		
	Created: 30	0/05/2014 14:25





LOCATION PLAN

Scale 1:1250 ⊕A4

Inverclyde Regeneration and Planning

(refer to decision notice for reasons)

A	OS Licanse No added	U5/U8/14
Reyldon	Detail	Date
Pla	ning Application	
Org	anic Architects Ltd	11/5

41 Word Fing Street, Helensburgh, 284 BLIL, Tel 01490 670922 Mr C & Dr M McLundie

36 Peace Avenue

1:200 @ A3

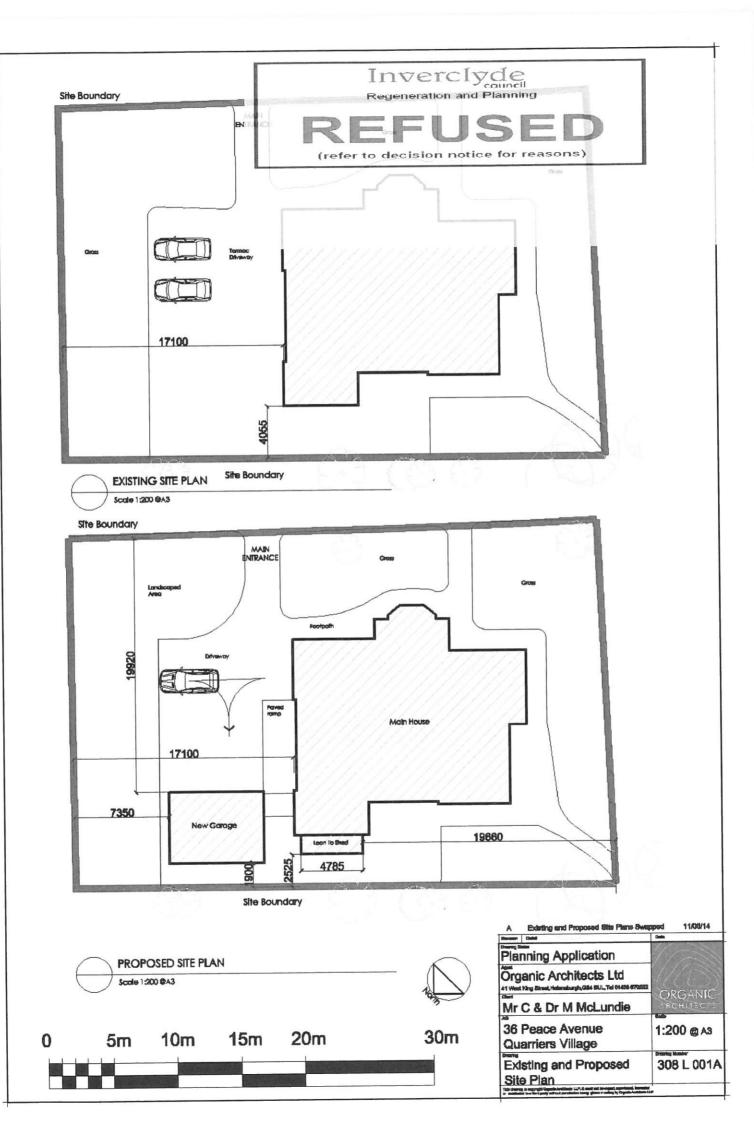
Quarriers Village

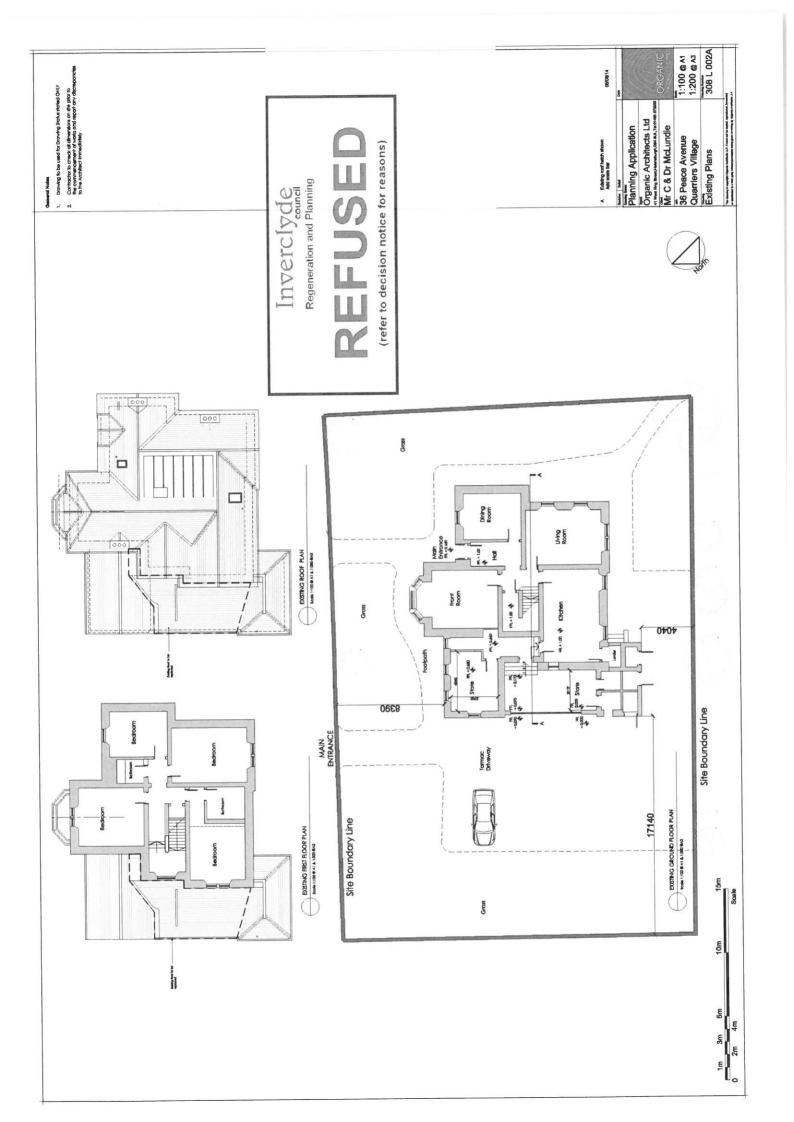
ORGANIC

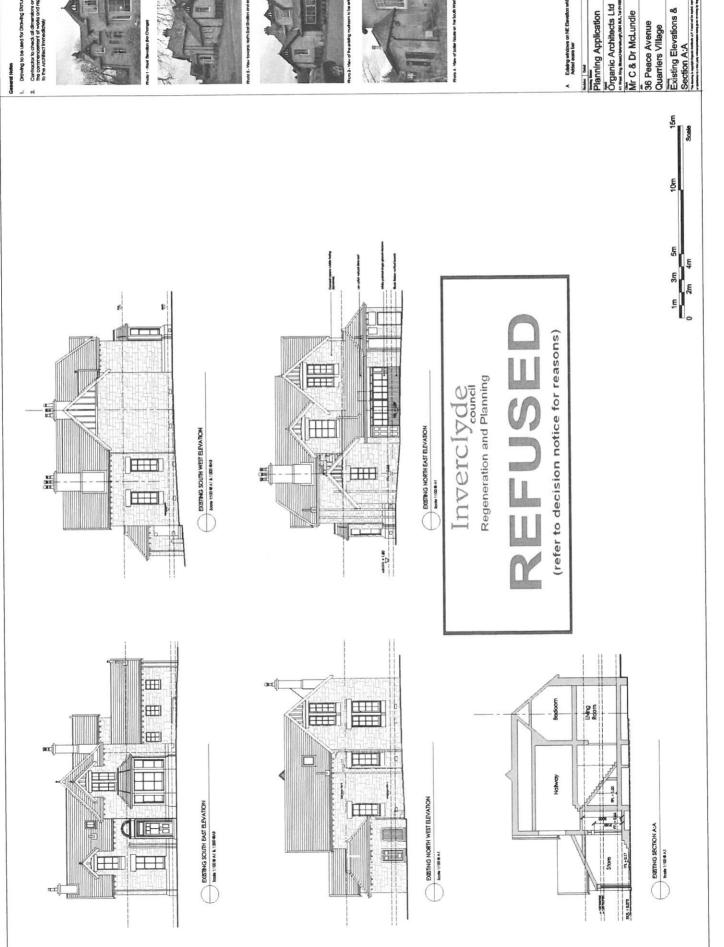




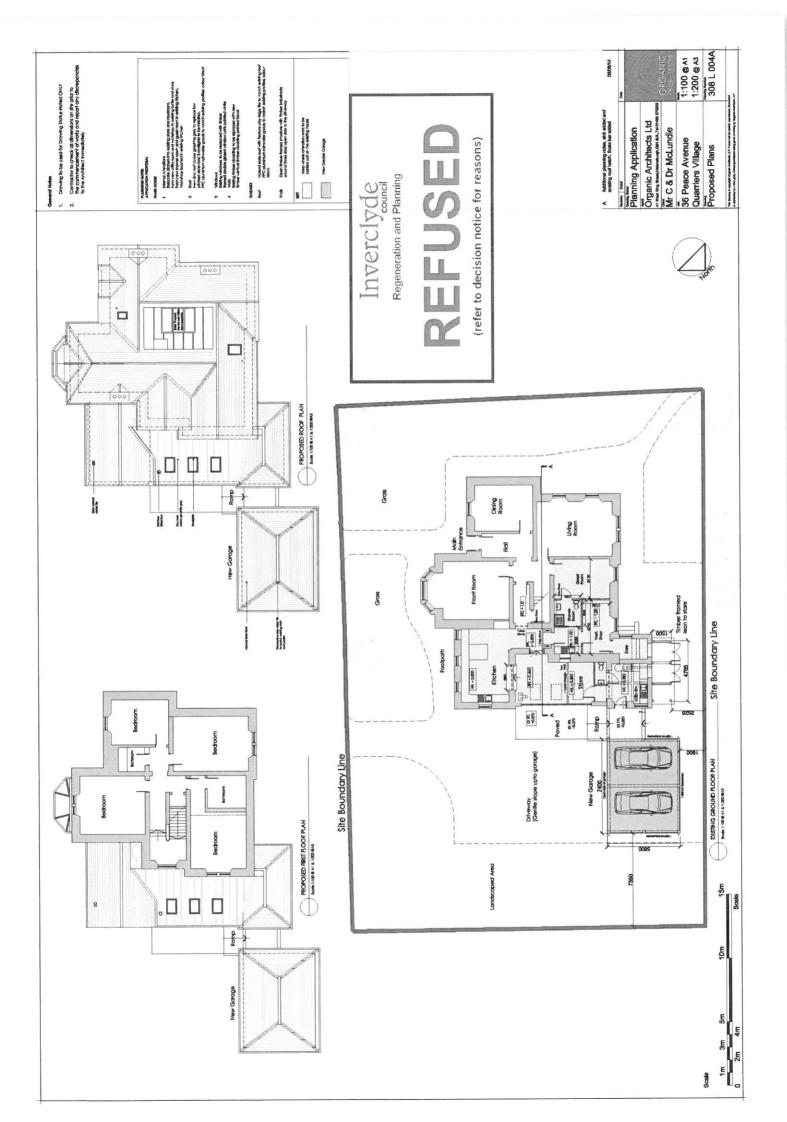
December	Driestry Number
Location Plan	308 L 000A
The descripts may be a September 1847. Lead with marie and	Accel, Concepted

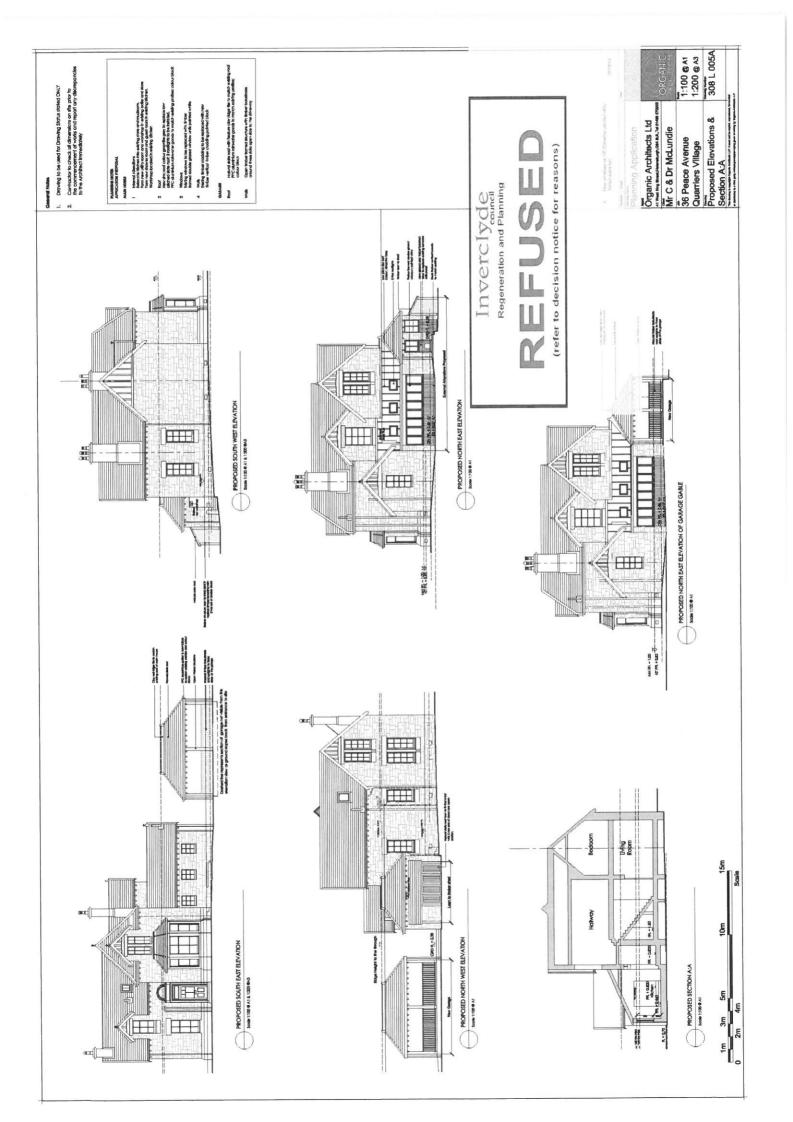






1:100 @ A1 1:200 @ A3 308 L 003A





Inverclyde

Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 712 406 Fax: 01475 712 468 Email: planning.dlm@inverclyde.gov.uk Applications cannot be validated until all necessary documentation has been submitted and the required fee has been paid. Thank you for completing this application form: ONLINE REFERENCE 000102738-001 The online ref number is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the Planning Authority about this application. **Applicant or Agent Details** Are you an applicant, or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application) Applicant Agent **Agent Details** Please enter Agent details You must enter a Building Name or Number, or Company/Organisation: MH Planning Associates Ref. Number: **Building Name:** First Name: * Michael **Building Number:** 41 Last Name: * Hyde Address 1 (Street): * West King Street Telephone Number: * 07816 907203 Address 2: Extension Number: Town/City: * Helensburgh Mobile Number: Country: * UK Fax Number: Postcode: * G84 8UL Email Address: * mh@mhplanning.co.uk Is the applicant an individual or an organisation/corporate entity? * ✓ Individual ☐ Organisation/Corporate entity

Applicant De	etails		
Please enter Applican	t details		
Title: *	Other	You must enter a Buil both:*	ding Name or Number, or
Other Title: *	Dr	Building Name:	
First Name: *	М	Building Number:	36
Last Name: *	McLundie	Address 1 (Street): *	Peace Avenue
Company/Organisatio	n:	Address 2:	
Telephone Number:		Town/City: *	Quarriers Village
Extension Number:		Country: *	Inverclyde
Mobile Number:		Postcode: *	PA11 3TH
Fax Number:			
Email Address:			
Site Address	s Details		
Planning Authority:	Inverciyde Council		
		available):	
	the site (including postcode where a		
Address 1:	Cottage 36	Address 5:	
Address 2:	Peace Avenue	Town/City/Settlemen	nt: Quarriers Village
Address 3:		Post Code:	PA11 3TH
Address 4:			
Please identify/descr	ibe the location of the site or sites.		
Northing	666831	Easting	236540
Description	of the Proposal		
Please provide a des	cription of the proposal to which your samended with the agreement of the	r review relates. The description s e planning authority: *	hould be the same as given in the
		ROOFING OF HOUSE AND EREC	CTION OF A REAR LEAN-TO SHED

Type of Application
What type of application did you submit to the planning authority? *
Application for planning permission (including householder application but excluding application to work minerals).
Application for planning permission in principle.
Further application.
Application for approval of matters specified in conditions.
What does your review relate to? *
Refusal Notice.
Grant of permission with Conditions imposed.
No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.
Statement of reasons for seeking review
You must state in full, why you are seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time of expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.
See submitted Statement of Case
Have you raised any matters which were not before the appointed officer at the time the determination on your application was made? *
Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review. You can attach these documents electronically later in the process: * (Max 500 characters)
Statement of Case
Application Details
Please provide details of the application and decision.
What is the application reference number? * 14/0176/IC
What date was the application submitted to the planning authority? * 30/05/14
What date was the decision issued by the planning authority? * 25/07/14

Review Procedure
The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.
Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *
Yes No
Please indicate what procedure (or combination of procedures) you think is most appropriate for the handling of your review. You may select more than one option if you wish the review to be conducted by a combination of procedures.
Please select a further procedure *
Inspection of the land subject of the appeal. (Further details below are not required)
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? * (Max 500 characters)
In order for members of the LRB to assess the potential impact of the proposed development on the character and appearance of the Conservation Area
In the event that the Local Review Body appointed to consider your application decides to inspect the site, in your opinion:
Can the site be clearly seen from a road or public land? *
Is it possible for the site to be accessed safely and without barriers to entry? *
Checklist - Application for Notice of Review
Please complete the following checklist to make sure you have provided all the necessary information in support of your appeal. Failure to submit all this information may result in your appeal being deemed invalid.
Have you provided the name and address of the applicant? *
Have you provided the date and reference number of the application which is the subject of this review? * Yes No
If you are the agent, acting on behalf of the applicant, have you provided details of your name and address and indicated whether any notice or correspondence required in connection with the review should be sent to you or the applicant? *
✓ Yes No N/A
Have you provided a statement setting out your reasons for requiring a review and by what procedure (or combination of procedures) you wish the review to be conducted? *
Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.
Please attach a copy of all documents, material and evidence which you intend to rely on (e.g. plans and drawings) which are now the subject of this review *
Note: Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice (if any) from the earlier consent.

Declare - Notice of Review

I/We the applicant/agent certify that this is an application for review on the grounds stated.

Declaration Name:

Michael Hyde

Declaration Date:

22/10/2014

Submission Date:

22/10/2014

Inverclyde

REPORT OF HANDLING

Report By:

Guy Phillips

Report No:

14/0176/IC

Local Application Development

Contact Officer:

01475 712422

Date:

25th July 2014

Subject:

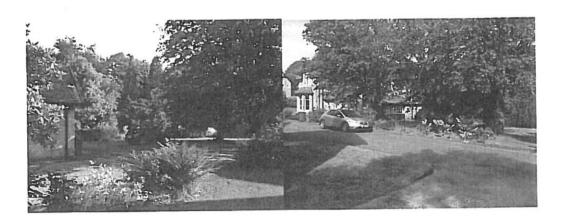
Erection of a detached garage, partial re-roofing of house and erection of a rear,

lean-to shed at

36 Peace Avenue, Quarriers Village

SITE DESCRIPTION

36 Peace Avenue is one of the former orphans' villas within Quarriers Village Conservation Area and is occupied as a house. It is of part two storey and part single storey construction and finished in sandstone, natural slate and half timbered details. A driveway off Peace Avenue leads to a parking area within the side garden on the north-west side of the plot. It is partially screened by two mature trees on the site frontage. Similar properties adjoin to the south-west and north-east sides of the plot. To the north-west (rear) a wooded area of open space intervenes between the plot and the Gotter Water.



PROPOSAL

The proposals are threefold; the construction of a rear lean-to timber store with a slate roof, the reroofing of a single storey section of the north-east (side) elevation in zinc incorporating the installation of three conservation area style rooflights, and the construction of an open-sided, pitched-roof double garage within the parking area in the side garden. The garage roof is clad in slate and has a one metre high timber, slatted, balustrade on three sides.

DEVELOPMENT PLAN POLICIES

Local Plan Policy H1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of existing residential areas, identified on the Proposals Map, will be safeguarded, and where practicable, enhanced. New residential development will be acceptable, in principle, subject to other relevant Local Plan policies.

Local Plan Policy HR1 - Designated Environmental Resources and Built Heritage

Development that would adversely affect, directly or indirectly, the natural or built heritage resources listed in Schedule 9.1 and where indicated, on the Proposals Map, will not normally be permitted.

Having regard to the designation of the environmental resource and built heritage, exceptions will only be made where:

- (a) Sites of Special Scientific Interest (SSSI) will not be compromised;
- (b) visual amenity and townscape will not be compromised;
- (c) no other site, identified in the Local Plan as suitable, is available;
- (d) the social and economic benefits of the scheme outweigh the total or partial loss of the environmental resource;
- (e) the developer has demonstrated that the impact of the development on the environment will be minimised; and
- (f) the loss can be compensated by habitat creation/site enhancement elsewhere, and where there are satisfactory arrangements to achieve this.

Local Plan Policy HR11 - Development Within and Adjacent to Conservation Areas

Development proposals both within and adjacent to conservation areas will be acceptable where they are sympathetic to the existing character, pattern of development and appearance of the area and the following matters are satisfactorily addressed, as appropriate:

- (a) siting and orientation of new buildings;
- (b) overall design and style;
- (c) scale of building, extension or alteration;
- (d) design details;
- (e) finishing materials; and
- (f) landscaping and boundary materials.

Local Plan Policy HR12 - Impact of Development Within Conservation Areas

When assessing Conservation Area development proposals (both within and adjacent to it) consideration will be given to the impact they will have on townscape and the wider landscape, especially when viewed from adjacent transport routes and vantage points accessible to the public.

Local Plan Policy DC1 - Development Control Advice

Inverciyde Council, as Planning Authority, will support applications for planning, listed building and advertisement consent, where applicable, which accord with the principles established in the Council's Planning Practice Advice Notes.

PPAN 10 "Rooflights In Listed Buildings And Conservation Areas" applies.

PROPOSED LOCAL DEVELOPMENT PLAN POLICIES

Policy RES1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of residential areas, identified on the Proposals Map, will be safeguarded and where practicable, enhanced. Proposals for new residential development will be assessed against and have to satisfy the following criteria:

- (a) compatibility with the character and amenity of the area;
- (b) details of proposals for landscaping;
- (c) proposals for the retention of existing landscape or townscape features of value on the site;
- (d) accordance with the Council's adopted roads guidance and Designing Streets, the Scottish Government's policy statement;
- (e) provision of adequate services; and
- (f) having regard to Supplementary Guidance on Planning Application Advice Notes.

Policy HER1 - Development which Affects the Character of Conservation Areas

Development proposals which affect conservation areas will be acceptable where they are sympathetic to the character, pattern of development and appearance of the area. Such proposals will be assessed having regard to Historic Scotland's SHEP and 'Managing Change in the Historic Environment' guidance note series.

CONSULTATIONS

Head of Environmental and Commercial Services - No objections.

Head of Safer and Inclusive Communities - No objections subject to the attachment of advisory notes on external lighting, drainage, CDM Regulations, flooding, septic tanks and seagulls.

PUBLICITY

The application was advertised as a development affecting a conservation area.

SITE NOTICES

A site notice was posted as a development affecting a conservation area.

PUBLIC PARTICIPATION

No written representations have been received.

ASSESSMENT

The material considerations in the determination of this planning application are the Local Plan, the proposed Local Development Plan, the design guidance in the Council's PPAN 10, Historic Scotland's Scotlish Historic Environment Policy and Managing Change in the Historic Environment Design Guidance Note series, and the consultation responses.

Policies H1, HR1, HR11 and HR12 of the Local Plan and RES1 and HER3 of the proposed Local Development Plan combined seek to safeguard residential amenity and character, townscape and public views and ensure that development is sympathetic to the character, pattern of development and appearance of the Conservation Area. These policies reflect Historic Scotland's Scottish Historic Environment Policy and the Managing Change in the Historic Environment Design Guidance Notes series.

The proposed open-sided double garage, while partially screened from the public domain by trees within the plot, is of a design which I consider to be at variance with the character and pattern of development of the Conservation Area. In pre-application discussions a more sympathetic design incorporating walls finished in traditional roughcast, as is evident throughout the Conservation

Area, was encouraged. The photographs below of other garages in Peace Avenue serve to illustrate the characteristics of the type of design appropriate to the Conservation Area.





The applicant has, however, elected to have the planning application determined on the basis of the open-sided design with timber balustrades. This design detail is not characteristic of buildings in the Conservation Area., and the resultant unexpected design adversely impacts on the character and pattern of development in the Conservation Area, public views and townscape, and is not appropriate management of the historic environment. This fails to accord with Scottish Historic Environment Policy and policies H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local Development Plan.

I offer no objection to other elements of the application. The Managing Change in the Historic Environment Design Guidance Note series advises that most historic buildings can be extended

sensitively. Extensions should be subordinate in scale and form, be located on a secondary elevation and be designed in a high-quality manner using appropriate materials. I consider that the rear lean-to store proposal accords with this guidance as it is of proportionate scale to the building to which it is attached, contains design details which are in sympathy with those of the existing building and utilises finishing materials which, I consider, are appropriate to the Conservation Area setting. Natural slate is the uniform roof covering throughout the Conservation Area and the house contains other elements of timber cladding. The rear location determines that the store does not impact upon townscape and the public domain.

Regarding the section of re-roofing in zinc and the formation of three rooflights, the Managing Change in the Historic Environment Design Guidance Note series advises that alterations and repairs to roofs and their associated features should protect the character of the historic building. The pitch on the single storey section of the building is below the minimum recommended for slate covering. As a result, water ingress has rotted the roof timbers over time. The use of dark grey zinc allows the roof pitch to be maintained, overcomes the issue of water ingress and is a sustainable design solution. I am further satisfied that the use of zinc covering on this secondary area of roof is not harmful to the building or to character and pattern of development in the Conservation Area, townscape and public views. The three rooflights proposed on the zinc roof are of a design which accords with the Council's design guidance in PPAN 10. As such, Local Plan policy DC1 presumes in favour of planning permission being granted for this part of the proposal.

Finally, I note that the consultation responses from the Heads of Safer & Inclusive Communities and Environmental & Commercial Services present no impediment to development. However, given my concerns about the garage design, I consider that the proposal does not merit support.

RECOMMENDATION

That the application be refused as:

The design of the proposed open-sided double garage adversely impacts on the character and pattern of development in the Conservation Area, public views and townscape, and fails to manage the historic environment in accordance with Scottish Historic Environment Policy and contrary to policies H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local Development Plan.

Signed:

Case Officer: Guy Phillips

Stuart Jamieson Head of Regeneration and Planning

DECISION NOTICE

Refusal of Planning Permission Issued under Delegated Powers

Regeneration and Planning Municipal Buildings Clyde Square Greenock PA15 1LY



Planning Ref: 14/0176/IC

Online Ref:000091415-001

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997
TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE)
(SCOTLAND)REGULATIONS 2013

Dr M McLundie 36 Peace Avenue Peace Avenue Quarriers Village PA11 3TH Organic Architects Andrea Wise 41 West King Street HELENSBURGH G84 8UI

With reference to your application dated 30th May 2014 for planning permission under the above mentioned Act and Regulation for the following development:-

Erection of a detached garage, partial re-roofing of house and erection of a rear, lean-to shed at

36 Peace Avenue, Quarriers Village

Category of Application Local Application Development

The INVERCLYDE COUNCIL in exercise of their powers under the abovementioned Act and Regulation hereby refuse planning permission for the said development.

The reason for the Council's decision is:-

The design of the proposed open-sided double garage adversely impacts on the character and pattern
of development in the Conservation Area, public views and townscape, and fails to manage the
historic environment in accordance with Scottish Historic Environment Policy and contrary to policies
H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local
Development Plan.

The reason why the Council made this decision is explained in the attached Report of Handling.

Dated this 25th day of July 2014

Head of Regeneration and Planning





- If the applicant is aggrieved by the decision of the Planning Authority to refuse permission for or approval required by condition in respect of the proposed development, or to grant permission or approval subject to conditions, he may seek a review of the decision within three months beginning with the date of this notice. The request for review shall be addressed to The Head of Legal and Administration, Inverclyde Council, Municipal Buildings, Greenock,PA15 1LY.
- If permission to develop land is refused or granted subject to conditions, and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, he may serve on the planning authority a purchase notice requiring the purchase of his interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997

Refused Plans: Can be viewed Online at http://planning.inverclyde.gov.uk/Online/

Drawing No:	Version:	Dated:	
308 L 000	rev A	01.05.2014	
308 L 001	rev A	01.05.2014	
308 L 002	rev A	01.05.2014	
308 L 003	rev A	01.05.2014	
308 L 004	rev A	01.05.2014	
308 L 005	rev A	01.05.2014	

REQUEST FOR REVIEW OF DECISION TO REFUSE PLANNING PERMISSION FOR THE ERECTION OF A DETACHED GARAGE, PARTIAL RE-ROOFING OF HOUSE AND ERECTION OF A REAR LEAN-TO SHED, 36 PEACE AVENUE, QUARRIERS VILLAGE, PA11 3TH (REFERENCE 14/0176/IC)

STATEMENT OF CASE

Submitted on behalf of Dr M McLundie



MH Planning
Associates

REQUEST FOR REVIEW OF DECISION TO REFUSE PLANNING PERMISSION FOR THE ERECTION OF A DETACHED GARAGE, PARTIAL RE-ROOFING OF HOUSE AND ERECTION OF A REAR LEAN-TO SHED, 36 PEACE AVENUE, QUARRIERS VILLAGE, PA11 3TH (REFERENCE 14/0176/IC)

STATEMENT OF CASE

1. Background

Planning permission for the erection of a detached garage, the partial reroofing of the house and the erection of a rear lean-to shed, at 36 Peace Avenue, Quarriers Village, was refused on 25 July 2014 for the following single reason (LPA Reference 14/0176/IC):

"The design of the proposed open-sided double garage adversely impacts on the character and pattern of development in the Conservation Area, public views and townscape, and fails to manage the historic environment in accordance with Scottish Historic Environment Policy and contrary to policies H1, HR11 and HR12 of the Local Plan and policies RES1 and HER1 of the proposed Local Development Plan."

Following this, a re-submitted application for the alteration of the side roof of the property, and the erection of the rear lean-to shed, was approved (LPA Reference 14/0279/IC).

This request for a review therefore, in essence, relates solely to the proposed erection of the detached garage.

2. Site Description

36 Peace Avenue is one of the former orphans' villas within the Quarriers Village. It is of part two storey and part single storey construction, finished externally in a mix of sandstone, with black and white painted half-timbered details and black painted timber infill panels, under a natural slate roof (see photographs at Appendix 1).

A driveway off Peace Avenue leads to a parking area within the side garden to the north-west of the plot. The site is partially screened by mature trees, on the site frontage, and to the rear backs onto an area of woodland and the Gotter Water.

The property is not a listed building, however Quarriers Village is a designated Conservation Area.

3. Proposed Development

The development the subject of this request for a review is the erection of a detached garage. The proposed building would be modest in scale, measuring approximately 7.5 metres in length x 5.5 metres in width. It would be sited at the rear of the plot, 1.9 metres from the site boundary.

The building would be timber framed, and open sided, save for 1.0m high timber balustrading to the two sides and the rear. The roof would be natural slate, with clay red ridge tiles, all to match the detailing of the main dwelling.

4. Relevant Development Plan Policy

Section 25 of the Town and County Planning (Scotland) Act 1997 states that "where in making any determination under the planning act regard is to be had to the Development Plan, the determination shall be in accordance with the plan unless material considerations indicate otherwise".

The Development Plan relevant to the current review comprises the:

- Glasgow and the Clyde Valley Strategic Development Plan (2012); and the
- Inverclyde Local Development Plan (2014).

Although the reason for refusal of the review application refers to Policies H1, HR11 and HR12 of the Inverclyde Local Plan, these policies were superseded on 29 August 2014 upon the adoption of the Inverclyde Local Development Plan (LDP). The following two LDP policies were also referred to in the reason for refusal:

Policy RES1 (Safeguarding the Character and Amenity of Residential Areas), which states that the character and amenity of residential areas, identified on the Proposals Map, will be safeguarded and where practicable, enhanced. Proposals for new residential development will be assessed against and have to satisfy the following criteria:

- (a) Compatibility with the character and amenity of the area;
- (b) Details of proposals for landscaping;
- (c) Proposals for the retention of existing landscape or townscape features of value on the site;
- (d) Accordance with the Council's adopted roads guidance and Designing Streets, the Scottish Government's policy statement;
- (e) Provision of adequate services; and

(f) Having regard to Supplementary Guidance on Planning Application Advice Notes.

Policy HER1 (Development which Affects the Character of Conservation Areas), which states that development proposals which affect conservation areas will be acceptable where they are sympathetic to the character, pattern of development and appearance of the area. Such proposals will be assessed having regard to Historic Scotland's SHEP and 'Managing Change in the Historic Environment' guidance note series.

5. Relevant Material Considerations

The following are considered to be relevant material considerations in this instance:

Scottish Planning Policy (2014)

The recently published SPP states that proposals for development within Conservation Areas, and proposals outwith which will impact on its appearance, character or setting, should preserve or enhance the character and appearance of the conservation area. Proposals that do not harm the character or appearance of the conservation area should be treated as preserving its character or appearance.

Scottish Historic Environment Policy (2011)

The Scottish Historic Environment Policy (SHEP) is published by Historic Scotland on behalf of the Scottish Ministers. The SHEP states that the protection of the historic environment is not about preventing change. The Scottish Ministers believe that change in this dynamic environment should be managed intelligently and with understanding, to achieve the best outcome for the historic environment and for the people of Scotland.

Planning Advice Note 71 – Conservation Area Management (2004)

PAN 71 states that physical change in Conservation Areas does not necessarily need to replicate its surroundings. The challenge is to ensure that all new development respects, enhances and has a positive impact on the area. Physical and land use change in Conservation Areas should always be founded on a detailed understanding of the historic and urban design context.

6. Statement of Case

The Planning Officer's Report of Handling in respect of the review application however contains the following assessment of the proposed garage:

"The proposed open-sided double garage, while partially screened from the public domain by trees within the plot, is of a design which I consider to be at variance with the character and pattern of development of the Conservation Area. In pre-application discussions a more sympathetic design incorporating walls finished in traditional roughcast, as is evident throughout the Conservation Area, was encouraged ...

The applicant has, however, elected to have the planning application determined on the basis of an open-sided design with timber balustrades. This design detail is not characteristic of buildings in the Conservation Area, and the resultant unexpected design adversely impacts on the character and pattern of development in the Conservation Area, public views and townscape, and is not appropriate management of the historic environment ..."

It is clear from the above that the Planning Officer had no objections to the principle of the erection of a detached garage, of the size and in the location applied for. His preference was however for a solid, roughcast rendered building, as opposed to the open sided structure proposed.

There were no objections to the application from any statutory or non-statutory consultee, and no objections were received from any neighbour or other interested party.

This review therefore relates <u>solely to the design</u> of the proposed garage, and whether this is appropriate given that the site is within a Conservation Area; if the site was not in a Conservation Area, from the above extract, it is assumed that the proposal would have been considered to be acceptable, and that planning permission would have been granted.

It is strongly considered that the Planning Officer's preference, for a solid, roughcast rendered and painted garage building, would have significantly more impact on the character and appearance of the Conservation Area than the simple open-sided structure proposed. Whilst it is acknowledged that a painted rendered finish has been used elsewhere within Quarriers Village, including on Peace Avenue, it is considered that this would not be an appropriate solution in this instance, for the following reasons.

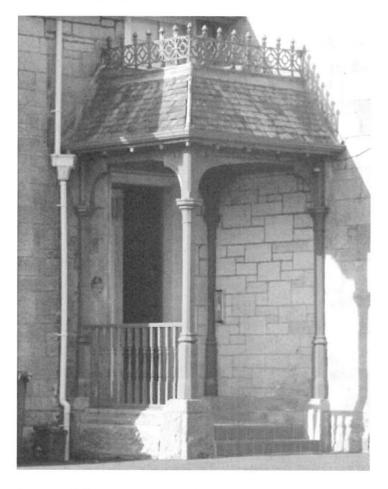
Cottage 36 is almost unique within the village in still having a wooden panelled in-fill to what is colloquially known as 'the welly boot room'. These were originally open covered areas, which over time were enclosed. The 'palette' of materials used on the main building therefore comprises stone, timber and slate. It is not considered that painted roughcast render would satisfactorily compliment this mix of existing external materials; the garage would always 'read' as a standard modern building in an historical context (see photograph of neighbouring garage below).



Cottage 36 is one of the smaller cottages within the Conservation Area. The applicant's objective with what they termed the 'garage' was therefore not to have a substantial structure that would dominate the garden area of the house, but to have a complementary but ancillary structure; a covered 'outdoor' utility area, to provide basic protection for vehicles, and also some storage (of similar purpose to that of a garden shed). They wanted to achieve this in a way that would not impact any more than necessary on the light and sense of space within that part of the garden, or that of their neighbours. They envisaged building something that would reflect the 'spirit' of the welly boot room's origin; a roofed but largely open area.

They intended to achieve this through a design solution that would not harm the Conservation Area as a whole, but rather one that would relate to, and compliment, the unique appearance of Cottage 36.

The roof of the proposed garage would be no higher than that of the utility area to which it is adjacent, and the front elevation of garage would be in line with the rear utility area. Because the new building would be located at the rear of the property, adjacent to an open area, rather than facing the Cottage, there would be less impact on the amenity of neighbours. The hipped slated roof, with feature red clay ridge tiles, would reflect the design of the roof of the utility area, and the open structure with wooden balustrades, was proposed so as to reflect the materials of the Cottage, whilst also referencing other existing buildings within the Conservation Area (see photograph below):



Many of the more recently approved buildings in the Conservation Area, whose primary surface is painted render, are very substantial structures; they include large extensions onto dwellings (including one entire ground-floor flat) and large garages (as in the photograph on Page 5).

Most of the smaller utility buildings (e.g. sheds, summerhouses, car ports etc.), and even some of the larger ones, are however wooden (see

photograph below). There are also, within the village, large wooden additions to some existing buildings.



It is understood that the Council have not prepared a Conservation Area Appraisal (CAA) in respect of Quarriers Village. The purpose of a CAA is to define what is important about the character and appearance of a Conservation Area, and to identify its important characteristics. They are a vital tool to enable the active management of the Conservation Area because they identify the area's special features and changing needs through a process which includes researching its historical development, carrying out a detailed townscape analysis and preparing a character assessment.

In the absence of a CAA it is difficult to 'quantify' precisely what it is that is special about Quarriers Village, what it is that should be preserved or enhanced, and what forms of development might be considered to be harmful.

Historically, each of the residential houses constructed in Quarriers Village was built to an individual design, with donors having a large influence in the style in which their cottages were cast, and also the buildings' names. Because of this the village has no overriding architectural 'theme' and the individual properties are an eclectic mix of gothic, French, old English,

Scottish baronial and Italian.

Notwithstanding this lack of architectural cohesion, the Planning Officer described the design of the proposed garage as "unexpected", and considered that it would adversely impact on the character and pattern of development in the Conservation Area, public views and townscape. Scottish Government advice and guidance however makes it clear that physical change in Conservation Areas does not necessarily need to replicate its surroundings; the mere fact that the proposed garage does not replicate others in the Conservation Area is therefore not considered to be a sufficiently robust reason for the refusal of planning permission.

7. Conclusion

In conclusion what is proposed is a simple, open sided, structure that would not harm the visual amenity of the area in any way. As noted in SPP, proposals that do not harm the character or appearance of a Conservation Area should be treated as preserving its character or appearance. In contrast, it is strongly considered that the Planning Officer's preference for a solid, roughcast rendered and painted garage building, would have significantly more impact on both the appearance of the Conservation Area, and the amenity of neighbours. It is therefore felt that in this instance the Planning Officer's concerns over the impact of the design of the proposed garage are misplaced and that, should this request for a review succeed, and the proposed garage be erected, there will be no adverse impact on the character and pattern of development in the Quarriers Village Conservation Area, and therefore no conflict with the provisions of either Policy RES1 or Policy HER1 of the Invercelyde Local Development Plan.

Michael Hyde MRTPI

MH Planning Associates

APPENDIX 1





Photographs of 36 Peace Avenue, Quarriers Village



36 PEACE AVENUE, QUARRIERS VILLAGE (14/0176/IC)

Suggested condition should planning permission be granted on review

Condition

No development shall commence until samples of all external materials have been submitted to and approved in writing by the Planning Authority, development thereafter shall proceed utilising the approved materials unless the Planning Authority gives its prior written approval to any alternatives.

Reason

To ensure a continuity of external finishes in this part of Quarriers Village Conservation Area.