

Report To: Community Health & Care Partnership Sub Committee **Date:** 24th October 2013

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Inverclyde Community Health & Care Partnership **Report No:**
CHCP/52/2013/SMcCR

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Subject: Inverclyde CHCP – NHS Continuing Care Facilities and Community Services for Specialist Nursing Older People’s Dementia and Adult Mental Health Intensive Supported Living

1.0 PURPOSE

- 1.1 To update the CHCP Sub-Committee on the current progress of provision of new NHS Continuing Care facilities on the IRH site and of the commissioning process for the provision of specialist nursing care for older people with dementia and adult mental health supported living service in Inverclyde.
- 1.2 To note the approval by the Quality & Performance Committee of the NHS GG&C Board to provide non-recurring funding to develop the community based services required for the period to July 2015 when the Ravenscraig Hospital is scheduled to close and the agreed Resource Transfer will be available.
- 1.3 To note that the timetable for the provision of services and Ravenscraig Hospital Closure timetable.

2.0 SUMMARY

- 2.1 Inverclyde CHCP will commission the NHS Continuing Care and Social Care community elements of service in separate contractual arrangements. A previous report on the position went to the Inverclyde Council meeting of 4th October 2012. A report on the outcome of the Option Appraisal for the NHS element was submitted to NHS GG&C Q&P Committee on 19th November 2012.
- 2.2 NHS GG&C / Inverclyde CHCP is in the process of procuring 42 NHS mental health continuing care beds, (30 for older persons and 12 for adults). An option appraisal has been carried out to agree the procurement process. It has been agreed that the buildings will be procured by HUB West Scotland (The Scottish Futures Trust) and leased to NHS GG&C for a 25 year period after which time the ownership will transfer to the NHS. An Initial Agreement was submitted to Capital Investment Group (CIG) of the Scottish Government for consideration in February 2013. This was approved on 21st March 2013 and NHS GG&C were invited to submit an Outline Business Case (OBC). The OBC is being produced by Turner Townsend, the advisors to NHS GG&C. The New Project Request was accepted by Hub West Scotland on 2nd April 2013. Governance arrangements have been put in place. A Design workshop was held on 3rd May 2013 to agree the design. Service users are fully involved. The OBC will be considered by the CIG on the 17th December 2013 once approved the final business

case will be prepared for consideration in the New Year.

- 2.3 The Social Care community elements of the original tender have been reviewed. The needs analysis has determined that 12 older people mental health / dementia beds and 8 adult mental health Intensive Supported Living packages with housing accommodation are required to be commissioned.
- 2.4 The accommodation requirement for the 8 individuals currently using continuing care beds in Ravenscraig Hospital who require discharge into their own homes has been identified.
- 2.5 The independent sector in Inverclyde have capacity to provide specialist dementia and functional mental health services for older people and intensive supported living for adults with mental health conditions and associated behaviours.
- 2.6 Five local providers have indicated an interest in providing the service for older people. Thirteen providers have indicated an interest in the adult mental health element. This will have a positive impact on employment locally, providing more employment for people in the care and support profession.

In addition there is a need to strengthen the community infrastructure for older people's mental health services to prevent admission into hospital and residential care.

The following developments are key areas for investment in which a detailed commissioning plan will be produced linked to the ongoing commitments of the Change Plan:

1. Home Assessment of people with Mental Health/Dementia with co-morbidities
2. Post diagnosis support for people with Mental Health/Dementia

Strengthening of liaison with care homes / community / acute to increase capacity to support older people with Mental Health/Dementia

- 2.7 The timetable to close Ravenscraig Hospital is by July 2015. The development of the community services will be commenced in October 2014 with 8 service users moving out of Ravenscraig during early 2014/15.

3.0 RECOMMENDATIONS

- 3.1 To note the report and progress on the development of the NHS continuing care facilities.
- 3.2 To note the agreement by NHSGG&C to non-recurring transitional funding to develop the community based mental health services.

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4.0 BACKGROUND - NEXT STEPS FOR NHS CONTINUING CARE FACILITIES

- 4.1 For the NHSGG&C/ Inverclyde CHCP the 42 mental health NHS continuing care beds (30 for older people and 12 for adults) will be developed on the IRH site. The buildings on the site have been demolished and site investigations will be carried out in August 2013. Governance arrangements have been put in place. The Inverclyde HUB Project Board is chaired by the Head of Mental Health, who also sits on the NHS GGC Projects HUB West Scotland Project Steering Group.
- 4.2 The Stage One report is in the process of being produced and will be considered by the HUB West Scotland Board on 3rd September 2013. The OBC will be submitted to the Capital Investment Group on 2nd October 2013 for decision at the CIG Meeting of 17th December 2013. We will then proceed to Full Business Case in the New Year 2014.
- 4.3 The drawing up of and the lease arrangements for the NHSGG&C who own the site with HUB West Scotland are in hand.
- 4.4 It is anticipated that the Inverclyde project will be bundled with the first two NHSGGC replacement health centres.

5.0 NEXT STEPS FOR COMMUNITY SOCIAL CARE SERVICES

- 5.1 Inverclyde CHCP will commission 12 older people's mental health / dementia places locally. Five providers have indicated an interest, three local and two from outwith Inverclyde. A tender process will be undertaken to select the provider.
- 5.2 For the 8 adults with mental health needs, a specialised mental health intensive supported living service is required. This will be in core and cluster accommodation with individual tenancies with a Registered Social Landlord and tailored care and support. Thirteen care and support providers have indicated an interest. A mini tender process will select the successful provider.
- 5.3 The properties will be available from April 2014 once they have been decorated and upgraded. The tender process for the care and support provider to provide 24/7 presence will be completed in September / October 2013 so that the provider will in-reach into the hospital to prepare the individuals for their move into their own home. We anticipate that this element of the service will create up to 6 new jobs.
- 5.4 For the Dementia Service, the process to select the local provider is scheduled to take place in December 2013 with the service to be operational for October 2014. This timetable will be flexible to tie in with the hospital closure and the progress with HUB West Scotland to provide the new services on the IRH site.

6.0 TIMETABLE

6.1	17/09/13	NHSGG&C Quality & Performance Committee agreement on non-recurring transitional funding for the development of community based mental health services for the period up to the closure of Ravenscraig Hospital.
	October 2013	Seclection process for the preferred care provider to work with the 8 individuals in Ravenscraig Hospital. Agreement on the timetable and arrangements for the refurbishment of accommodation. Consultation with the local community on the developments in mental health services and use of the IRH site.
	November 2013	Consideration by the NHSGG&C Capital Planning Group and the Quality & Performance Committee.
	17/12/13	Submission of the Stage 1 Business Case to Scottish Government Capital Investment Group for approval to develop a final Business Case for the new NHSGG&C facility on IRH.
	Jan / Feb 2014	Submission of final Business Case to CIG.
	April 2014	Service users move into their own flats.
	July 2014	Building the new facility.
	October 2014	Older Persons mental health beds confirmed.
	April 2015	Older Persons mental health beds operational.
	July 2015	Patients from Ravenscraig move to the new facility. Ravenscraig Hospital closure.

7.0 IMPLICATIONS

7.1 Legal:

Legal have been consulted.

7.2 Finance:

The total recurring resources held on the NHS side is £3.247 million recurring, with the current allocations in a full year of service expected to be:

Cost Centre	Budget Heading	Budget Year	Proposed Spend this Report	Virement From	Other Comments
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Residential (Council CHCP via resource transfer)	Older People	**	£470,000	N/A	12 Specialist Dementia
	Adults		£472,000	N/A	8 Supported Living
Continuing Care (NHS CHCP)	Older People		£1,382,000	N/A	30 beds
	Adults		£551,000	N/A	12 beds
Resources Committed to date			£2,875,000		
Uncommitted Resource			£372,000		
Total Resource			£3,247,000		

**The recurring cost shown in the table above represents the costs and income for a full financial year. The timing will be determined by the closure timetable for Ravenscraig.

- 7.3 It should be noted that the balance of unallocated resource, currently shown at £372,000 is dependent on the outcome of the final cost of both the commissioned places and the continuing care bed provision. The final balance of this resource will be subject to further discussion with NHS GG&C and will ultimately be invested in community infrastructure. Community Service specification is currently being drafted by officers of Inverclyde CHCP in involvement with service users and carers organisations.
- 7.4 In addition to resource transfer funding for the Council commissioned places there will also be an element of client contribution and benefit income of between £3,000 and £9,000 per client, dependent on appropriate financial assessment.
- 7.5 Transitional funding required for a period before the expected closure of Ravenscraig Hospital date to allow the CHCP to progress commissioning arrangements and have a suitable service in place. This will enable Inverclyde CHCP to bring services into management prior to closure of the hospital. The period of time that transitional funding will be required will be informed by the commissioning timetable.

Cost Centre	Budget Heading	Budget Year	Proposed Spend this report	Virement From	Comments
Residential	OPS/Adults	2013/14	Nil	N/A	Transitional Funding will be drawn on as required.
		2014/15	£322,000	N/A	
		2015/16	£139,000	N/A	

- 7.6 The timetable for the Resource Transfer from the NHS GGC Health Board to Inverclyde Council is on the closure of Ravenscraig Hospital which is scheduled for July 2015 but this is under review dependent on the confirmation of the hospital closure options.

8.0 CONSULTATION

- 8.1 ACUMEN mental health services users group have agreed to be a reference group for this scheme.

9.0 LIST OF BACKGROUND PAPERS

- 9.1 Previous Council reports have been submitted 25th April 2013.



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