

Report To: Community Health & Care
Partnership Sub Committee

Date: 25th April 2013

Report By: Brian Moore
Corporate Director
Inverclyde Community Health &
Care Partnership

Report No:
CHCP/31/2013/SMcCR

Contact Officer: Susanna McCorry-Rice
Head of Mental Health, Addictions
& Homelessness

Contact No: 01475 715375

Subject: Inverclyde Council Commissioned Services for Specialist
Nursing Care Older People's Dementia and Adult Mental Health
Intensive Supported Living Services

1.0 PURPOSE

- 1.1 To update CHCP Sub-Committee on the current position on the commissioning by Inverclyde Council/CHCP of Specialist Nursing Care for Older Persons with Dementia and Adult Mental Health Intensive Supported Living Services in Inverclyde.
- 1.2 To note the key timescales and bridging requirements will be informed by the outcome of the Scottish Government's Capital Investment Group (CIG) on the NHS GG&C elements of the scheme that met in February 2013.
- 1.3 To note the demolition of the old health accommodation on the site adjacent to IRH has been agreed by NHS GG&C Board. This is scheduled to take place in the Spring of 2013.
- 1.4 To note the progress of the commissioning process with partner organisations to identify preferred providers to deliver the required community based mental health services for Inverclyde Council.

2.0 SUMMARY

- 2.1 It is agreed that Inverclyde Council and NHS Greater Glasgow & Clyde separately commission the elements of service to meet their individual requirements. This decision is informed by the two unsuccessful attempts to jointly procure from the market place a viable 74 bed contract that concluded in July 2012 when the tenderer withdrew from the process. Previous reports on the position went to the full Council meeting of 4th October 2012 and to the CHCP Sub-Committee on 15th January and 28th February 2013. Previous reports on the outcome of the Option Appraisal for the NHS element was submitted to the NHS GG&C Q& P Committees on 19th November 2012 and 15th January and 19th March 2013.
- 2.2 The NHS GG&C is in the process of procuring 42 NHS mental health continuing care beds, (30 for older persons and 12 for adults) as outlined in the original procurement specification. An option appraisal has been carried out to agree the procurement process.

The Initial Agreement to progress the scheme has received approval from the Scottish Government Capital Investment Group (CIG) on 26th February 2013 to provide the required NHS Continuing Care services on the site referred to in paragraph 1.2.

2.3 The Inverclyde Council service elements of the original tender have been reviewed. The needs analysis has determined that 12 old people mental health / dementia beds and up to 8 adult mental health beds are required to be commissioned.

2.4 There is capacity and willingness locally in the independent sector to provide specialist dementia and functional mental health services for older people and intensive supported living for adults with mental health conditions and associated behaviours. Informal discussions with some independent providers have indicated this service development would be well received.

In addition there is a need to strengthen the community infrastructure for older people's mental health services to prevent admission into hospital and residential care.

2.5 The following developments are key areas for investment in which a detailed commissioning plan will be produced linked to the ongoing commitments of the Change Plan:

1. Home Assessment of people with Mental Health.
2. Dementia with co-morbidities and development of liaison services with Acute, care home and community services.
3. Post diagnosis support for people with Mental Health/Dementia
4. Extension of Primary Care psychological therapies to older people with Mental Health/Dementia.

2.6 This report outlines that the mental health nursing home provision for older people and the intensive living support for adults with mental health needs is in the process of being commissioned locally by Inverclyde Council. This was approved by the CHCP Sub-Committee on 28th February 2013 and the process commenced in March 2013. The first phase to select partners is scheduled to be completed by December 2013.

3.0 RECOMMENDATIONS

3.1 To note the progress of Inverclyde Council's commissioning process to identifying partner organisations to provide the required mental health services in Inverclyde.

3.2 To agree to receive future update reports.

Brian Moore
Corporate Director
Inverclyde Community Health & Care
Partnership

4.0 BACKGROUND

- 4.1 For the NHS GG&C the 42 mental health continuing care beds (30 for older people and 12 for adults) will be developed on the IRH site adjacent to Larkfield Unit on what is derelict NHS accommodation site. The process for progressing the procurement arrangements is through the Scottish Government's Capital Investment Group who gave approval on the 26th February 2013 for the NHS GG&C Board to proceed this scheme. This will be through The Scottish Futures Trust West Hub Co. The West Hub Board approved this project on 18th March 2013.
- 4.2 The derelict NHS staff accommodation on the site adjacent to IRH is underway and scheduled to be demolished by 31st March 2013. This will clear the site in readiness for the new development.
- 4.3 The Local Authority element of the scheme has also been reviewed. The market place in Inverclyde has changed in the last 3 years with new care providers opening facilities.
- 4.4 Inverclyde have reassessed the need for specialist dementia services and the capacity and capability of local providers to reshape current services to meet both the environmental and staffing skill levels required and are confident that at least one provider at this time is committed to reshaping their services to meet this need.
- 4.5 The initial meeting with care home providers took place on 13th March 2013. At the time of writing this report, 20 indications of interest have been received. For the Adult Mental Health services, expressions of interest with accommodation providers are in progress.

5.0 PROPOSALS

- 5.1 The CHCP review indicates a need for 12 older people's mental health / dementia places rather than the original 24.
- 5.2 This reduction in specialist dementia places is to reflect the national policy drivers through the introduction of the Change Fund to shift the balance of care to community support from nursing care. It is predicted that this will increase local nursing/residential care home capacity in the future should future specialist care places be required
- 5.3 The decision therefore is to go to the market place through the Inverclyde Council's commissioning arrangements for independent sector provider/s to provide a specialist nursing care service for older people specifically who will have Dementia and Chronic Functional Mental Illness such as Schizophrenia or treatment resistant depression.
- 5.4 For adults with mental health needs, a reassessment of current clients has confirmed the need for a specialised mental health intensive supported living service with suitable accommodation for 8 people as part of the original tender proposal. This is currently not available in Inverclyde.
- 5.5 The service will promote capacity of movement between NHS and LA provided services reflecting the changing needs of these individuals who can benefit from long term rehabilitation.
- 5.6 The process that will be followed is to go to the market place through the Inverclyde Council's commissioning arrangements for independent sector provider/s to provide a specialised and intensive supported living service for 8 adults based on assessment of individuals with complex mental health and associated behavioural management requirements has commenced. The officers of the CHCP are working closely with Procurement & Legal colleagues. Arrangements for finding suitable accommodation have commenced with expressions of interest being sought by 5th April 2013.

6.0 INVERCLYDE COUNCIL COMMISSIONING ARRANGEMENTS & TIMETABLE

- 6.1 Inverclyde CHCP is developing the CHCP commissioning strategy for the next 10 years, which has been consulted on. Within this there is identified an opportunity to recast the relationship with the third sector, and find ways to use commissioning and procurement to open up opportunities to work in partnership and grow the contribution of the third sector to deliver better outcomes for people who require our services. This also reflects the Scottish Government objective for third sector organisations to realise an increased share of public sector expenditure through engagement with service design, commissioning and procurement activities.
- 6.2 The work to commission and manage the process is being undertaken by officers of Inverclyde Council. The current Care Home Agreement for Older People and Framework Agreement for Adults that are in place with 3rd sector organisations will be the contract vehicle to deliver these services.

6.3 TIMETABLE – COMMISSIONING PROCESS

Progress to Date

Older People's Mental Health Services – 12 places

Date	
7 th March 2013	Advertised on the Public Contract Scotland website requests for expressions of interests.
13 th March 2013	Meeting of Older Persons providers' forum.
18 th March 2013	Information on the specifications to be distributed.
29 th March 2013	Closing date for expressions of interest.
April 2013	Evaluation of expressions of interest and agree procurement options.
May 2013	Update specification and contractual documentation.
May 2013	Invite suitable organisations to submit proposals to meet service requirements.
30 th December 2013	Award contract.

Adults Mental Health Services – 8 places

Date	
12 th March 2013	Advert in Greenock Telegraph request for expressions of interest for the accommodation for 8 individuals.
13 th March 2013	Advert in Herald request for expressions of interest for the accommodation for 8 individuals.
13 th March 2013	Information letter to all providers in the Inverclyde Council Framework Agreement arrangement alerting them to the accommodation adverts and the intention to have a competition process between the members of the framework agreement to select a partner to provide the required services for 8 people with mental health requirements.
5 th April 2013	Closing date for expressions of interest to provide the accommodation.
5 th April 2013	Evaluation of Expressions of Interest.
April 2013	Agree procurement options.
May 2013	Update specification and contractual documentation.

May 2013	Invite suitable organisations to submit proposals to meet service requirements.
30 th December 2013	Award contract.

7.0 IMPLICATIONS

7.1 Legal:

Legal have been consulted.

7.2 Finance:

The total resources held on the NHS side is £3.2 million recurring, with the current allocations:

Cost Centre	Budget Heading	Budget Year	Proposed Spend this Report	Virement From	Other Comments
Residential (Council CHCP via resource transfer)	Older People	**	£378,000	N/A	12 Specialist Dementia
	Adults		£272,000	N/A	8 Supported Living
Continuing Care (NHS CHCP)	Older People		£1,382,000	N/A	30 beds
	Adults		£551,000	N/A	12 beds
Resources Committed to date			£2,583,000		
Uncommitted Resource			£664,000		
Total Resource			£3,247,000		

**The recurring cost shown in the table above represents the costs and income for a full financial year. The timing will be determined by the closure timetable for Ravenscraig.

7.3 It should be noted that the balance of unallocated resource, currently shown at £664,000 is dependent on the outcome of the final cost of both the commissioned places and the continuing care bed provision. The final balance of this resource will be subject to further discussion with NHS GG&C and will ultimately be invested in community infrastructure. Community Service specification is currently being drafted by officers of Inverclyde CHCP in involvement with service users and carers organisations.

7.4 In addition to resource transfer funding for the Council commissioned places, there will also be an element of client contribution of between £3,000 and £5,000 per client, dependent on appropriate financial assessment.

7.5 Bridging funding is required for a period before the expected closure of Ravenscraig Hospital date to allow the Council element of the CHCP to progress commissioning arrangements and have a suitable service in place. This will enable Inverclyde CHCP to bring services into management prior to closure of the hospital. The period of time that bridging will be required will be informed by the commissioning timetable. It is anticipated this will be required from January 2014. The level of bridging finance and funding source is currently under ongoing discussion with NHS GG&C Board.

7.6 The timetable for the Resource Transfer from the NHS GGC Health Board to Inverclyde Council is on the closure of Ravenscraig Hospital which is scheduled for December 2014 but this is under review dependent on the confirmation of the hospital closure options.

8.0 CONSULTATION

8.1 ACUMEN mental health services users group have agreed to be a reference group for this scheme.

9.0 LIST OF BACKGROUND PAPERS

9.1 Previous Council report have been submitted:



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