
Report To:	Inverclyde CHCP Sub-Committee	Date:	10 January 2013
Report By:	Corporate Director Inverclyde Community Health and Care Partnership	Report No:	CHCP/09/2013/SMR
Contact Officer:	Head of Service, Mental Health, Addictions & Homelessness	Contact No:	01475 715375
Subject:	Inverclyde Council Commissioned Services for Specialist Nursing Care Older Persons Dementia and Adult Mental Health Intensive Supported Living Services		

1.0 PURPOSE

- 1.1 To update the Inverclyde CHCP Sub-Committee on the current position on the commissioning of Specialist Nursing Care for Older Persons with Dementia and Adult Mental Health Intensive Supported Living Services in Inverclyde.
- 1.2 To note the position and endorse the way forward.

2.0 SUMMARY

- 2.1 It is proposed that Inverclyde Council and NHS Greater Glasgow & Clyde separately commission the elements of service to meet their individual requirements. This decision is informed by the two unsuccessful attempts to jointly procure from the market place a viable 74 bed contract that concluded in July 2012 when the tenderer withdrew from the process. A previous report on the position went to the Full Council meeting of 4 October 2012.
- 2.2 The NHSGG&C is in process of procuring 42 NHS mental health continuing care beds, (30 for older persons and 12 for adults) as outlined in the original procurement specification. An option appraisal has been carried out to agree the procurement process.
- 2.3 The Inverclyde Council service elements of the original tender have been reviewed. The needs analysis has determined that 12 old people mental health / dementia beds and up to 8 adult mental health beds are required to be commissioned.
- 2.4 There is capacity and willingness locally in the independent sector to provide specialist dementia and functional mental health services for older people, and intensive supported living for adults with mental health conditions and associated behaviours. Informal discussions with some independent providers have indicated this service development would be well received.
- 2.5 In addition, there is a need to strengthen the community infrastructure for older people's mental health services to prevent admission into hospital and residential care.
- 2.6 The following developments are key areas for investment in which a detailed commissioning plan will be produced linked to the ongoing commitments of the Change Plan:-
 1. Home Assessment of people with Mental Health/Dementia with co-morbidities;
 2. Post diagnosis support for people with Mental Health/Dementia;
 3. Extension of Primary Care psychological therapies to older people with Mental Health/Dementia.

- 2.7 This report outlines that the mental health nursing home provision for older people and the intensive living support for adults with mental health needs will be commissioned locally, the commissioning approach will be supported by the Partners in Choice arrangements promoted by Inverclyde Council and overseen by the SOA Delivery Board.

3.0 RECOMMENDATIONS

- 3.1 To note the present position and endorse the proposed way forward and commissioning arrangements; and
- 3.2 To agree to receive regular progress reports at each meeting of the Sub-Committee during the commissioning period on the progress of the NHSGG&C procurement process and the Inverclyde Council arrangements.

Brian Moore
Corporate Director Inverclyde CHCP

BACKGROUND & CONTEXT

4.0 NHS GG&C NEXT STEPS

- 4.1 For the NHSGG&C the 42 mental health continuing care beds (30 for older people and 12 for adults) will be developed on the IRH site (the derelict NHS accommodation). The process for progressing the procurement arrangements is through the Scottish Government's Capital Investment Group that will meet to confirm the capital funding arrangements in February 2013. This will be through either (A) NHSGG&C Capital Allocation or (B) The Scottish Futures Trust West Hub Co.

5.0 INVERCLYDE COUNCIL NEXT STEPS

- 5.1 The Local Authority element of the scheme has also been reviewed. The market place in Inverclyde has changed in the last 3 years with new care providers opening facilities.
- 5.2 Inverclyde have reassessed the need for specialist dementia services and the capacity and capability of local providers to reshape current services to meet both the environmental and staffing skill levels required and are confident that at least one provider at this time is committed to reshaping their services to meet this need.
- 5.3 We believe it is a good commissioning approach to commission for 12 older people's mental health / dementia places rather than the original 24.
- 5.4 This reduction in specialist dementia places is to reflect the national policy drivers through the introduction of the Change Fund to shift the balance of care to community support from nursing care. It is predicted that this will increase local nursing/residential care home capacity in the future should future specialist care places be required
- 5.5 The recommendation therefore is to go to the market place through the Inverclyde Council's commissioning arrangements for independent sector provider/s to provide a specialist nursing care service for older people specifically who will have Dementia and Chronic Functional Mental Illness such as Schizophrenia or treatment resistant depression.
- 5.6 For adults with mental health needs, a reassessment of current clients has confirmed the need for a specialised mental health intensive supported living service for 8 people as part of the original tender proposal. This is currently not available in Inverclyde.
- 5.7 The service will promote capacity of movement between NHS and LA provided services reflecting the changing needs of these individuals who can benefit from long term rehabilitation.
- 5.8 The recommendation therefore is to go to the market place through the Inverclyde Council's commissioning arrangements for independent sector provider/s to provide a specialised and intensive supported living service for 8 adults based on assessment of individuals with complex mental health and associated behavioural management requirements.

6.0 COMMISSIONING ARRANGEMENTS

- 6.1 Inverclyde CHCP is developing the CHCP commissioning strategy for the next 10 years, which is currently in a consultation period. Within this, there is identified an opportunity to recast the relationship with the third sector, and find ways to use commissioning and procurement to open up opportunities to work in partnership and grow the contribution of the third sector to deliver better outcomes for people who require our services. This also reflects the Scottish Government objective for third sector organisations to realize an increased share of public sector expenditure through engagement with service design, commissioning and procurement activities.

6.2 To further these objectives, Inverclyde Council has been the first Scottish Local Authority to take part in the 'Partners for Change' programme. The aim of this programme is to build local, positive relationships with the third sector, and to collaboratively develop and implement a commissioning improvement plan. The process to date has involved three workshops engaging staff from CHCP, Council and representatives from the third sector providers; development of an improvement action plan, and will provide ongoing mentoring and advisory support to help deliver on agreed actions. Within the next steps it is proposed that two projects are taken forward with support of the Partners in Change, and it is anticipated that the commissioning of the specialist mental health provision for older people and adults will be one of the projects to be progressed.

7.0 IMPLICATIONS

7.1 Finance:

The total resources held on the NHS side is £3.2 million recurring, with the current allocations:

Cost Centre	Budget Heading	Budget Year	Proposed Spend this Report	Virement From	Other Comments
Residential (Council CHCP via resource transfer)	Older People	**	£378,000	N/A	12 Specialist Dementia
	Adults		£72,000	N/A	8 Supported Living
Continuing Care (NHS CHCP)	Older People		£1,382,000	N/A	30 beds
	Adults		£551,000	N/A	12 beds
Resources Committed to date			£2,383,000		
Uncommitted Resource			£864,000		
Total Resource			£3,247,000		

**The recurring cost shown in the table above represents the costs and income for a full financial year. The timing will be determined by the closure timetable for Ravenscraig.

7.2 It should be noted that the balance of unallocated resource, currently shown at £864,000 is dependant on the outcome of the final cost of both the commissioned places and the continuing care bed provision. The final balance of this resource will ultimately be invested in community infrastructure.

7.3 In addition to resource transfer funding for the Council commissioned places there will also be an element of client contribution of between £3,000 and £5,000 per client.

7.4 Any bridging investment required to bring services into management prior to closure of the hospital will be refined and agreed with NHS GG&C as the closure timetable progresses and discussed with NHS GG&C. The associated funding will be contained within the CHCP.

7.5 The timetable for the Resource Transfer from the NHS GGC Health Board to Inverclyde Council is on the closure of Ravenscraig Hospital, which is scheduled for December 2014, however, this is under review dependant on the confirmation of the hospital closure options.

7.6 Legal:

Legal have been consulted.