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<b>Report To:</b>	<b>Education &amp; Lifelong Learning Committee</b>	<b>Date:</b> 30 October 2012
<b>Report By:</b>	<b>Corporate Director Education, Communities &amp; Organisational Development</b>	<b>Report No:</b> EDUCOM/43/12/AE
<b>Contact Officer:</b>	<b>Angela Edwards</b>	<b>Contact No:</b> 01475 712824
<b>Subject:</b>	<b>Additional Support Needs (ASN) Preventative spend</b>	

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## 1.0 PURPOSE

- 1.1 The key aim of current policy within Children's Services is to ensure that children and young people in Inverclyde who are assessed as having Additional Support Needs (ASN) are able to live and learn in Inverclyde and not to be placed outwith the community to which they belong.

In order to deliver on this key aim and make savings on future funding models, it will be essential, in the immediate future, to invest additionally in these key services. External providers currently provide additional staffing and resources which at the moment we are unable to match.

This paper proposes an enhancement of services in order to reduce external placements and make appropriate savings.

## 2.0 SUMMARY

- 2.1 We are already actively promoting the reconfiguration of placements and support within the authority by developing imaginative packages of support for individual children and consequently reducing the requirement of external placements. This is evidenced by the decline in the number of external placements being allocated. This could be even greater if provision was improved through adequate investment. As the authority establishes two ASN specialist provisions on new sites, there is an opportunity to review services in order to improve outcomes for all young people. Key service improvements are required to enhance services to a level which will justify children remaining in education placements in Inverclyde. There will be significantly less need to commission external provider services which already deliver this level of resource.

## 3.0 RECOMMENDATIONS

- 3.1 That the Committee approve an initial investment in ASN services as detailed in paper in order to accrue significant savings. This investment will start to pay back in 2 years and begin to produce savings in 3 years.

## 4.0 BACKGROUND

### 4.1

#### **Vision**

Inverclyde Council has set a clear sense of direction where we aim to “Get it right for every child, citizen and community”. This is a key driver for change and improvement in our services for learners with Additional Support Needs. These services sit at the heart of delivering a ‘Nurturing Inverclyde’ where we hope all our learners will be safe, healthy achieving, nurtured, respected, responsible and included.

This paper proposes outcomes focused financial planning within the ASN service, designed to improve outcomes for learners through preventative spending which will result in savings for the future.

## 5.0 PROPOSALS

### 5.1 Aim

The key aim of current policy within this workstream is to ensure that children and young people in Inverclyde who are assessed as having Additional Support Needs are able to live and learn in Inverclyde and not be placed outwith the community to which they belong.

#### **Rationale**

In order to deliver on this key aim and make savings on future funding models, it will be essential, in the immediate future, to invest additionally in these key services. External providers currently provide additional staffing and resources which at the moment we are unable to match.

For example, in Corseford School, for children with complex needs, the executive employ on-site Occupational therapists, Physiotherapists and Speech and Language Therapists. Whilst we do not consider that the Health Services employed within this context are of a better standard than our own, parents are influenced to consider that their children’s needs are more effectively met by this staffing ratio. The frequency of interventions is undoubtedly effective in some cases in securing improved outcomes for learners. Historically, it has been difficult if not sometimes impossible to dissuade parents from this view and the authority has been in the position of having to fund costly external placements. With some spend to save within our local ASN provision we could have prevented this significant cost. We presently have 6 children placed at Corseford School.

Most of our external providers for children with social, emotional and behavioural needs (SEBN) operate with 1:2/3 staff/pupil ratios. This is far more favourable than our current ratios at our own SEBN provision (Mearns Centre.) This sits at 1:6. In external establishments e.g. Kibble/Ardfern/Spark of Genius, they also have management structures which allow for flexibility of staff availability .We currently have one PT and Head of Social Work (with other duties) at the Mearns. This leaves very little room for flexibility and makes leadership development very difficult. In addition, external SEBN providers are able to deliver more flexible and specialist learning and therapeutic programmes. We are confident that with the correct investment, our provisions can both match and exceed the services we are currently commissioning for our most vulnerable learners.

There is currently an opportunity to address this issue within two particular areas of the service. These are within services for learners with complex needs (Glenburn and Lilybank to become Craigmarnloch School on the shared campus)

and services for learners with social, emotional and behavioural needs (Mearns Centre – to be re-established on the old St Laurence’s Primary site.) Both of these services move to new premises very soon and this brings an opportunity for a fresh and innovative approach which will allow more young people in Inverclyde to be educated in their own communities. This approach serves the purpose of meeting the needs of children more effectively and creating savings which can be utilised for future preventative work across the council.

## 6.0 IMPLICATIONS

### Implementation

We are already actively promoting the reconfiguration of placements and support through our ASN monitoring Forum screening process and through developing imaginative packages of support for individual children. There is evidence of a decline in the number of external placements being allocated. (App.1) As the authority establishes two ASN specialist provisions on new sites, there is an opportunity to review services in order to improve outcomes for all young people. Key service improvements are required to enhance services to a level which will justify children remaining in education placements in Inverclyde. There will be significantly less need to attend external provider services which already deliver this level of resource.

### COMPLEX NEEDS

External placements provide	We require	Outcome
<p>In-house SLT, Physio' and OT inputs.</p> <p>Access to specialist IT and adapted equipment /specialist programmes</p>	<p>0.5 SLT 0.5 Physio' 0.5 OT</p> <p>Specialist equipment and programmes easily accessed.</p>	<p>Improved outcomes for young people. Confidence for authority to refuse external placement requests and face legal challenge. Benefit in having enhanced provision within Inverclyde as a resource for all establishments.</p> <p>Saving on external placements</p>

### SEBN

External placements provide	We require	Outcome
<p>HT leadership role and enhanced management structures.</p> <p>Smaller staff/ pupil ratios</p> <p>On site – SW/Youth support workers</p> <p>Access to specialist resources/programmes.</p>	<p>HT Post (PT to HT) 1 PT (CT to PT)</p> <p>1 FTE teacher</p> <p>4 learning assistants</p> <p>(2 youth workers – this aspect is still to be negotiated with CHCP)</p> <p>Appropriate resources/ equipment allowed</p>	<p>Improved outcome for young people and children able to remain in their mainstream school because of enhanced outreach.</p> <p>Focus on family needs through additional staffing.</p> <p>Savings on external placements</p>

## 6.1 Financial

### Revenue Costs (Savings) Annually Recurring

Budget Heading	2013/14	2014/15	2015/16	2016/17
Staffing Costs	£185,960	£185,960	£185,960	£185,960
Equipment Costs	£41,667	£20,000	£20,000	£20,000
Transport Savings	(£45,700)	(£63,690)	(£69,900)	(£79,800)
Placement Savings	(£186,830)	(£273,530)	(£323,690)	(£393,570)
Net Cost/ (Savings)	(£4,903)	(£131,260)	(£187,630)	(£267,410)
Number of Leavers	7	9	12	14
Total Placements	21	19	16	14

## 6.2 Legal

No legal implications but this approach actively promotes the following legislation:  
Standards in Scotland's Schools etc Act 2000  
Additional Support for learning Act 2004 and 2009

## 6.3 Human Resources

Completion of job evaluations will be necessary and these may alter figures slightly, depending on the grade evaluated.

Recruitment of therapist staff will require further consultation.

## 6.4 Equalities

Promotes Equalities Act 2010. Impact assessments will be undertaken 12/13.

## 7.0 CONCLUSION

### 7.1 CONCLUSION

For an initial investment the authority will accrue significant saving which will begin to pay back in year 2 and secure savings in year 3.

Children and young people will be better supported within Inverclyde and there will be limited need for external placements.

## 8.0 LIST OF BACKGROUND PAPERS

### 8.1 **Appendix 1** : Evidence of decline in external placements showing the services commitment to this priority

# Education Funded Day Placements

## Appendix 1

### By Financial Year

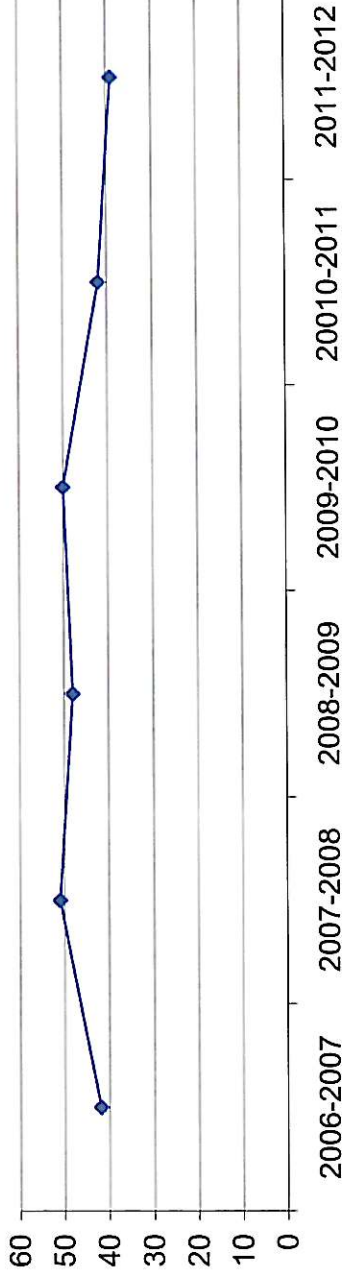
Type	2006	2007	2008	2009	2010	2011	TOTAL
	- 2007	- 2008	- 2009	- 2010	- 2011	- 2012	
Ardfern	11	1	5	8	8	5	27
Ballinkrain	11	1					1
Be Active	1			1			1
Branching Out, Parklea	1						0
Bridge of Weir PS	2	1	1	1	1	1	2
Broomhill PS	2						4
Columba Base	4	1					1
Corseford	13	2	3	3	5	5	21
Craighalbert Centre	13			1	1	1	3
Cumbræe PS	2		1				1
Curro Salis	11				2	3	5
Daldorch	13	1	1		1	1	5
Darnley VI	8	1	2	2	1		8
Geilsland	11		1				2
Kersland	6	2	2	1		1	6
Kibble	11	5	5	4	2	1	20
Kilmaurs	6					1	1
Mary Russell School	6					1	1
MPS	11	2	10	11	5	3	31
Richmond Park	7	1	1				2
Rosshall Ac	8			1	1	2	5
Rossllyn	5			1	1	1	4
Seafield	11	10	10	6	6	7	46
Skelmorlie Ns	2			1			1
Society for Autism	13			1	1		2
Spark of Genius	11	6	3	3	7	7	32
St Francis Day Unit	11	8	9	4	8	3	32
St John's Springboig	11		1	2	2		5
Unity Enterprise (Dundee Council)	18			1			1
Unity Enterprise (West Lothian Council)	18	1					1
<b>Total</b>		<b>42</b>	<b>51</b>	<b>48</b>	<b>50</b>	<b>42</b>	<b>271</b>

Placement Type:

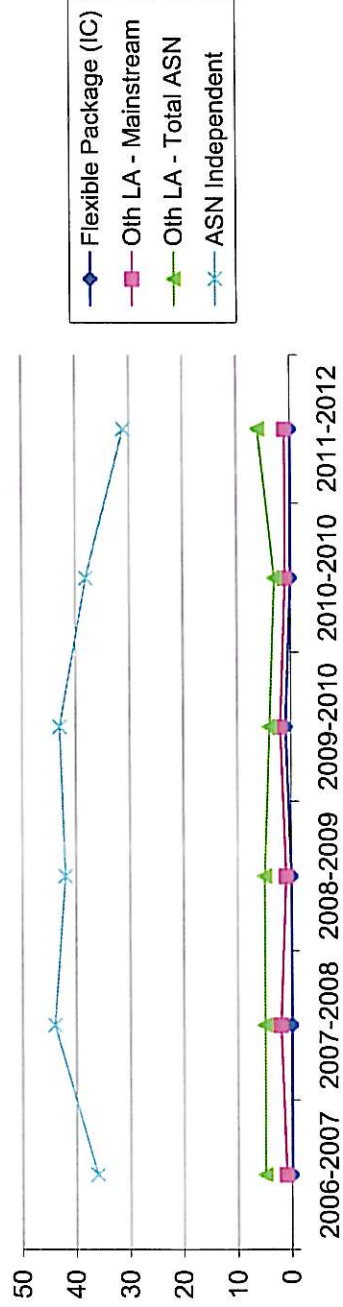
Placement Type	#	Number of Young People									
		06	07	08	09	10	11				
1 Part of a Flexible Package*	2	-	-	-	-	-	-	-	-	-	-
<b>Total</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
Other LA Provision											
2 Mainstream	4	1	2	1	2	1					8
3 SEBN											0
4 Communication and Language	1	1									1
5 ASN Complex (Physical & Learning)	1			1	1	1					4
6 ASN (Specialist)	3	2	2	1							8
7 ASN (Physical Disability)	1	1	1								2
8 Visual Impairment	2	1	2	3	3	2					13
9 Hearing Impairment											0
10 Hospital Tuition											0
<b>Total</b>	<b>12</b>	<b>6</b>	<b>7</b>	<b>6</b>	<b>6</b>	<b>4</b>	<b>7</b>	<b>36</b>			
ASN Independent											
11 SEBN	10	32	40	36	38	31					201
12 Communication and Language											0
13 ASN Complex (Physical & Learning)	4	3	4	5	5	7					31
14 ASN (Specialist)											0
15 ASN (Physical Disability)											0
16 Visual Impairment											0
17 Hearing Impairment											0
18 Hospital Tuition	2	1		1							2
<b>Total</b>	<b>16</b>	<b>36</b>	<b>44</b>	<b>42</b>	<b>43</b>	<b>38</b>	<b>31</b>	<b>234</b>			
<b>Total</b>	<b>30</b>	<b>42</b>	<b>51</b>	<b>48</b>	<b>50</b>	<b>42</b>	<b>38</b>	<b>271</b>			

\* This provision is provided by Inverclyde Council.

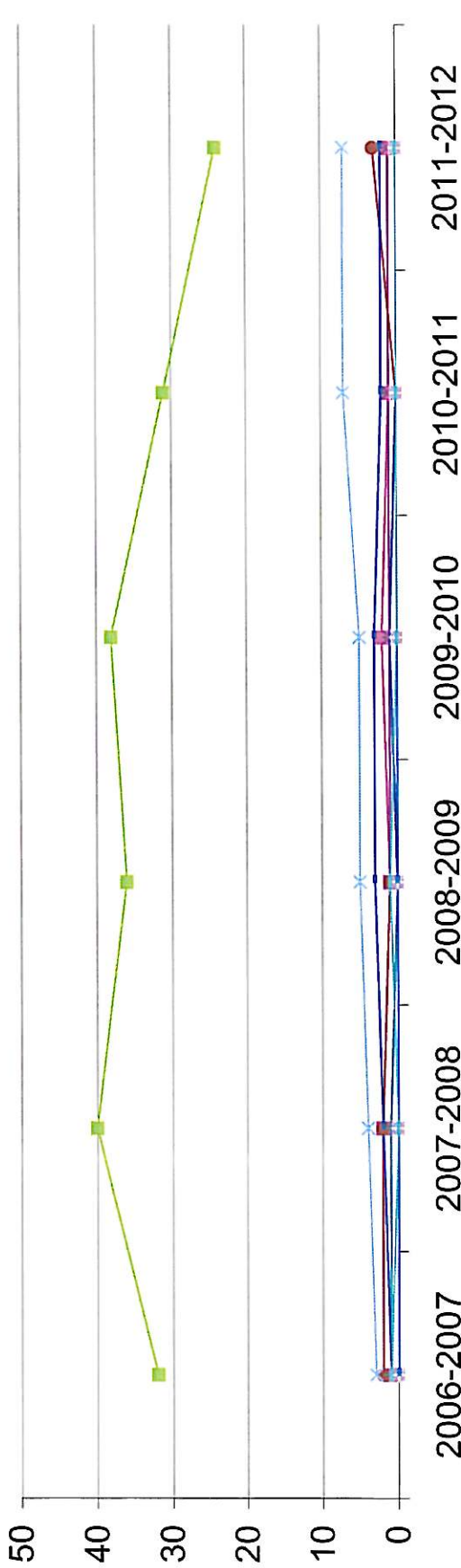
**Total Number of Young People in Education Funded Day Placements  
(Financial Year)**



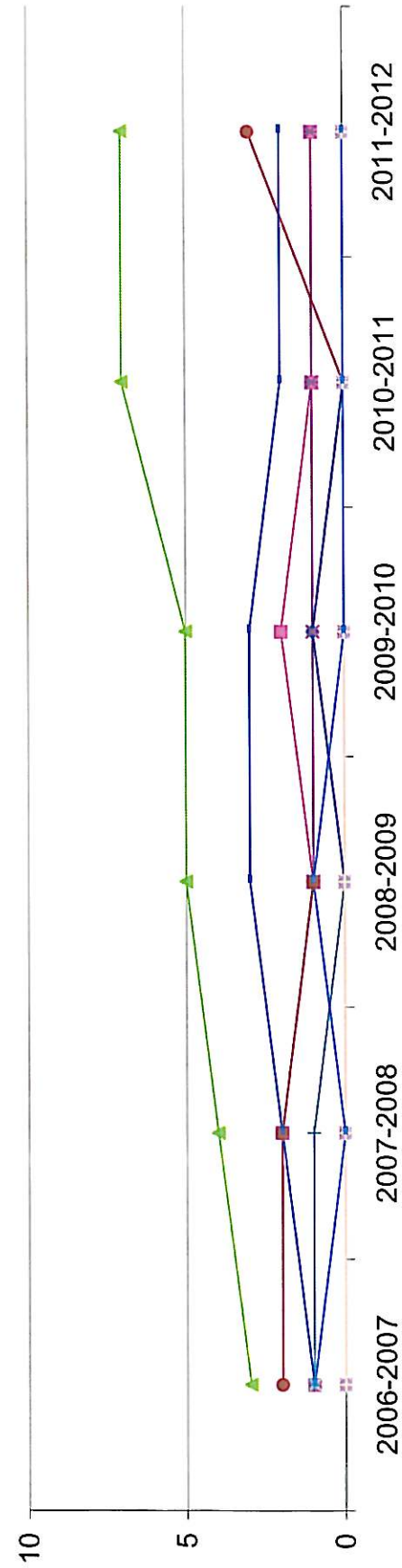
**Number of Young People by Provision Type**



**Number of Young People by Placement Type**



**Number of Young People by Placement Type - Excluding SEBN**



	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	TOTAL	Type
Be Active	0	0	0	1	0	0	1	1
Branching Out, Pa	0	0	0	0	0	1	1	1
Columba Base	1	0	0	0	0	0	1	
Society for Autisiri	0	0	1	1	0	0	2	
Unity Enterprise (H	0	0	1	0	0	0	1	1
Unity Enterprise (H	1	0	0	0	0	0	1	1
<b>Total</b>	<b>2</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>1</b>		

	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	TOTAL	Type
Ardfern	0	1	5	8	8	5	27	2
Ballinkrain	1	0	0	0	0	0	1	2
Columba Base	1	0	0	0	0	0	1	
Corseford	2	3	3	3	5	5	21	2
Craighalbert Cent	0	0	0	1	1	1	3	2
Curo Salis	0	0	0	0	2	3	5	2
Daldorch	1	1	1	0	1	1	5	2
Geilsland	0	1	1	0	0	0	2	2
Kibble	5	5	4	2	1	3	20	2
MPS	2	10	11	5	3	0	31	2
Seafield	10	10	6	6	7	7	46	2
Society for Autisiri	0	0	1	1	0	0	2	
Spark of Genius	6	3	3	7	7	6	32	2
St Francis Day Un	8	9	4	8	3	0	32	2
St John's Springb	0	1	2	2	0	0	5	2
Unity Enterprise (H	0	0	1	0	0	0	1	
Unity Enterprise (H	1	0	0	0	0	0	1	
<b>Total</b>	<b>37</b>	<b>44</b>	<b>42</b>	<b>43</b>	<b>38</b>	<b>31</b>		

	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	2011-2012	TOTAL	Type
Ardfern	0	1	5	8	8	5	27	2
Ballinkrain	1	0	0	0	0	0	1	2
Be Active	0	0	0	1	0	0	1	1
Branching Out, Pa	0	0	0	0	0	1	1	1
Bridge of Weir PS	1	1	0	0	0	0	2	3b
Broomhill PS	0	0	1	1	1	1	4	3b
Columba Base	1	0	0	0	0	0	1	
Corseford	2	3	3	3	5	5	21	2
Craighalbert Cent	0	0	0	1	1	1	3	2
Cumrae PS	0	1	0	0	0	0	1	3b
Curo Salis	0	0	0	0	2	3	5	2
Daldorch	1	1	1	0	1	1	5	2
Darnley VI	1	2	2	2	1	0	8	3a
Geilsland	0	1	1	0	0	0	2	2
Kersland	2	2	1	0	0	0	5	3a
Kibble	5	5	4	2	1	3	20	2
Kilmaurs	0	0	0	0	0	1	1	3b
MPS	2	10	11	5	3	0	31	2
Richmond Park	1	1	0	0	0	0	2	3a
Rosshall Ac	0	0	1	1	1	2	5	3a
Rossllyn	0	0	1	1	1	1	4	3a
Seafield	10	10	6	6	7	7	46	2
Skelmorlie Ns	0	0	0	1	0	0	1	3b
Society for Autisiri	0	0	1	1	0	0	2	
Spark of Genius	6	3	3	7	7	6	32	2
St Francis Day Un	8	9	4	8	3	0	32	2
St John's Springb	0	1	2	2	0	0	5	2



Unity Enterprise (f)	0	0	1	0	0	0	1	
Unity Enterprise (f)	1	0	0	0	0	0	1	
<b>Total</b>	<b>42</b>	<b>51</b>	<b>48</b>	<b>50</b>	<b>42</b>	<b>37</b>		

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Ardfern	0	1	5	8	8	5	27	2
Ballinkinrain	1	0	0	0	0	0	1	2
Be Active	0	0	0	1	0	0	1	1
Branching Out, Pa	0	0	0	0	0	1	1	1
Bridge of Weir PS	1	1	0	0	0	0	2	3b
Broomhill PS	0	0	1	1	1	1	4	3b
Columba Base	1	0	0	0	0	0	1	
Corseford	2	3	3	3	5	5	21	2
Craighalbert Cent	0	0	0	1	1	1	3	2
Cumrae PS	0	1	0	0	0	0	1	3b
Curo Salis	0	0	0	0	2	3	5	2
Daldorch	1	1	1	0	1	1	5	2
Darnley VI	1	2	2	2	1	0	8	3a
Geilsland	0	1	1	0	0	0	2	2
Kersland	2	2	1	0	0	0	5	3a
Kibble	5	5	4	2	1	3	20	2
Kilmaurs	0	0	0	0	0	1	1	3b
MPS	2	10	11	5	3	0	31	2
Richmond Park	1	1	0	0	0	0	2	3a
Rosshall Ac	0	0	1	1	1	2	5	3a
Rossllyn	0	0	1	1	1	1	4	3a
Seafield	10	10	6	6	7	7	46	2
Skelmorlie Ns	0	0	0	1	0	0	1	3b
Society for Autisir	0	0	1	1	0	0	2	
Spark of Genius	6	3	3	7	7	6	32	2
St Francis Day Un	8	9	4	8	3	0	32	2
St John's Springb	0	1	2	2	0	0	5	2
Unity Enterprise (f)	0	0	1	0	0	0	1	
Unity Enterprise (f)	1	0	0	0	0	0	1	
<b>Total</b>	<b>42</b>	<b>51</b>	<b>48</b>	<b>50</b>	<b>42</b>	<b>37</b>		

# REPLACEMENT PARAGRAPH

## 6.1 Financial

### Revenue Costs (Savings) Annually Recurring

Budget Heading	2013/14	2014/15	2015/16	2016/17
Staffing Costs	£185,960	£185,960	£185,960	£185,960
Equipment Costs	£20,000	£20,000	£20,000	£20,000
Transport Savings	-£45,700	-£63,690	-£69,900	-£79,800
Placement Savings	-£224,830	-£311,530	-£361,690	-£393,570
Net Cost / (Savings)	-£64,570	-£169,260	-£225,630	-£267,410
Number of Leavers	7	9	12	14
Total Placements	21	19	16	14